Tax Reform Legislation Issues of Concern to ECFC Member and their Clients

Issue	Current Law	ECFC Position	House Bill1 as introduced 11/2/17	House Bill as marked up by Ways & Means Committee 11/9/17	House Bill as passed by House 11/16/17	Senate Bill as introduced 11/9/17 ²	Senate Bill as marked up by Finance Committee 11/17/17	Senate Bill as passed by Senate 12/2/17	Conference Committee report
Tax treatment of employer- provided health care benefits	Employees do not recognize income for employer-provided health benefits.	Supports the current law exclusion	No provision			No provision			
Tax treatment of employee contributions to defined contribution retirement plans (401(k), 403(b) and 457 plans)	Employee's income is reduced by the deferrals made to these plans (unless they elect to make after-tax contributions)	Supports the current law	No provision			Places additional contribution limits on elective deferral to conform contribution limits among various defined contribution retirement plans. This provision raises 1.7 billion over 10 years.	Modification of the Chairman's Mark eliminates the provision prohibiting employees with wages over \$500,000 from making a catch-up contribution.	Provision Stricken	

¹ The Tax Cuts and Jobs Act (H.R. 1)

² The Tax Cuts and Jobs Act [H.R. 1)

Tax provisions included in the Affordable Care Act (ACA) • Individual and employer mandate • Excise tax on high cost health plans ("Cadillac Tax") • Cap on employee contributions to health FSAs • OTC drugs cannot be reimbursed	Employees who have compensation of more than \$500,000 in the prior year cannot make a catch-up contribution. This provision raises .5 billion over 10 years. Provisions are effective for tax years beginning after 12/31/17. No provision Modification of the Chairman's Mark eliminates the individual mandate for months beginning after 12/31/18.
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Dependent Care Assistance FSAs	Increase in tax penalty for disqualified distributions from an HSA Employees can reduce salary and receive reimbursements from an FSA for qualified dependent care assistance expenses	ECFC supports the continued maintenance of dependent care assistance FSAs	§1404 Employer- provided dependent care assistance will no longer be tax exempt; consequently, dependent care assistance FSA will no longer be permitted. Revenue raised is \$3 billion over 10 years	Chairman's Amendment #1 - 11/6/17 The effective date of this provision will be delayed until 2023.	No provision			
Transportation fringe benefits	Employers that provide qualified transportation fringe benefits can deduct those expenses as a business expense. This benefit is tax exempt to employees	ECFC supports the continued tax treatment of all transportation fringe benefits	§§3307 and 3308 Employers can no longer deduct expenses for fringe benefits, including transportation fringe benefits; tax exempt employers will		Employers can no longer deduct expenses for fringe benefits, including qualified transportation fringe benefits effective for tax years beginning after	No changes	No changes	

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			be subject to		12/31/17.		
			unrelated		This provision		
			business		raises 6.1		
			income tax on		billion over 10		
			any qualified		years.		
			transportation		Qualified		
			fringe benefits		bicycle		
			provided to		commuting		
			employees.		expenses will		
			These		no longer be		
			benefits,		tax exempt to		
			however, will		employees		
			continue to		effective for		
			be tax exempt		tax years		
			to employees.		beginning		
			Effective for		after		
			amounts paid		12/31/17.		
			or incurred		This provision		
			after 2017.		will raise less		
			Revenue		than 50		
			raised is \$33.8		million over		
			billion over 10		10 years.		
			years.		Other		
			,		qualified		
					transportation		
					fringe benefits		
					continue to		
					be tax exempt		
					to employees.		
Adoption	Payments of	ECFC supports	§1406		No provision		
Assistance	qualified	the continued	The exclusion		•		
Programs	adoption	tax treatment	for adoption				
	expenses by an	of adoption	assistance				
	employer-	assistance	programs will				
	provided	programs.	be repealed				
	adoption		effective in				
	assistance		2018.				
	program is		Revenue				
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	excluded from		raised is less				
	the employee's		than \$50				
	income.		million over				
	income.		10 years.				
Employer-	Employer-	ECFC supports	§1204		No provision		
provided	provided	the continued	The exclusion		ito provision		
education	education	tax treatment	for education				
assistance	assistance is	of employer-	assistance				
assistance	excluded from	provided	programs will				
	the employee's	education	be repealed				
	income. The	assistance	effective in				
	exclusion is		2018.				
		programs.	Revenue				
	limited to \$5,250						
	per year applying		raised by				
	to both graduate		elimination of				
	and		various				
	undergraduate		education-				
	courses. The		related tax				
	education		provisions is				
	assistance must		\$47.5 billion				
	come from a		over 10 years.				
	written plan that						
	does not						
	discriminate in						
	favor of highly						
	compensated						
	employees.						
Health savings	Individuals with a	ECFC supports	No provision. ³		No provision		
accounts	high deductible	HSAs and					
("HSAs")	health plan can	advocates for					
	make tax	legislation					
	deductible	increasing the					
	contributions to a	amount that					
	HSA.	can be					
		contributed					

³ On November 1, 2017, House Ways and Means Chairman Brady and Senate Finance Chairman Hatch officially introduced the Healthcare Market Certainty and Mandate Relief Act (H.R.4200/ S. 2052) which increases HSA contribution limits to the out-of-pocket maximums imposed by the ACA.

Archer Medical Savings Accounts	Individuals with a high deductible health plan can make tax deductible contributions to an Archer MSA.	and other provisions making HSAs more consumer friendly Since Archer MSAs have essentially been superseded by HSAs, ECFC does not have a position	§1311 Deductions will no longer be permitted for Archer MSAs. This provision will have negligible		No provision		
	have essentially been superseded by the later enacted HSAs	regarding them	revenue impact.				
Itemized deduction for qualified medical expenses	Taxpayers can deduct qualified medical expenses that exceed 10% of the taxpayer's adjusted gross income. This code provision provides the definition of what is a qualified medical expense, which is used in determining what amounts can be ay or reimbursed from employer-provided health plans.	No position	\$1308 The itemized deduction for qualified medical expenses is eliminated. The definition of what is a qualified medical expense remains the same, however, the provision is now included in the section of the Code which		No provision		

	provides for the tax exclusion for employer- provided health care benefits.			
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