SECOND REGULAR SESSION [PERFECTED]

SENATE SUBSTITUTE FOR

SENATE COMMITTEE SUBSTITUTE FOR

SENATE BILL NO. 553

99TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR DIXON.

Offered March 27, 2018.

Senate Substitute adopted, April 26, 2018.

Taken up for Perfection April 26, 2018. Bill declared Perfected and Ordered Printed, as amended.

5121S.05P

ADRIANE D. CROUSE, Secretary.

AN ACT

To repeal sections 67.410, 143.783, 302.321, 302.341, 347.048, 479.020, 479.353, 479.359, and 479.360, RSMo, and to enact in lieu thereof nine new sections relating to local government, with existing penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 67.410, 143.783, 302.321, 302.341, 347.048, 479.020,

- 2 479.353, 479.359, and 479.360, RSMo, are repealed and nine new sections enacted
- 3 in lieu thereof, to be known as sections 67.410, 143.783, 302.321, 302.341,
- 4 347.048, 479.020, 479.353, 479.359, and 479.360, to read as follows:
- 67.410. 1. Except as provided in subsection 3 of this section, any
- 2 ordinance enacted pursuant to section 67.400 shall:
- 3 (1) Set forth those conditions detrimental to the health, safety or welfare
- 4 of the residents of the city, town, village, or county the existence of which
- 5 constitutes a nuisance:
- 6 (2) Provide for duties of inspectors with regard to such buildings or
- 7 structures and shall provide for duties of the building commissioner or designated
- 8 officer or officers to supervise all inspectors and to hold hearings regarding such
- 9 buildings or structures;
- 10 (3) Provide for service of adequate notice of the declaration of nuisance,
- 11 which notice shall specify that the property is to be vacated, if such be the case,

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in this bill is not enacted and is intended to be omitted in the law.

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reconditioned or removed, listing a reasonable time for commencement; and may 13 provide that such notice be served either by personal service [or], by certified mail, return receipt requested, or by a private delivery service, which is 14 substantially equivalent to certified mail, but if service cannot be had by 15 either of these modes of service, then service may be had by publication. The 16 ordinances shall further provide that the owner, occupant, lessee, mortgagee, 17 agent, and all other persons having an interest in the building or structure as 19 shown by the land records of the recorder of deeds of the county wherein the land 20 is located shall be made parties;

- (4) Provide that upon failure to commence work of reconditioning or demolition within the time specified or upon failure to proceed continuously with the work without unnecessary delay, the building commissioner or designated officer or officers shall call and have a full and adequate hearing upon the matter, giving the affected parties at least ten days' written notice of the hearing. Any party may be represented by counsel, and all parties shall have an opportunity to be heard. After the hearings, if the evidence supports a finding that the building or structure is a nuisance or detrimental to the health, safety, or welfare of the residents of the city, town, village, or county, the building commissioner or designated officer or officers shall issue an order making specific findings of fact, based upon competent and substantial evidence, which shows the building or structure to be a nuisance and detrimental to the health, safety, or welfare of the residents of the city, town, village, or county and ordering the building or structure to be demolished and removed, or repaired. If the evidence does not support a finding that the building or structure is a nuisance or detrimental to the health, safety, or welfare of the residents of the city, town, village, or county, no order shall be issued;
- or officers issue an order whereby the building or structure is demolished, secured, or repaired, or the property is cleaned up, the cost of performance shall be certified to the city clerk or officer in charge of finance, who shall cause a special tax bill or assessment therefor against the property to be prepared and collected by the city collector or other official collecting taxes, unless the building or structure is demolished, secured or repaired by a contractor pursuant to an order issued by the city, town, village, or county and such contractor files a mechanic's lien against the property where the dangerous building is located. The contractor may enforce this lien as provided in sections 429.010 to

429.360. Except as provided in subsection 3 of this section, at the request of the taxpayer the tax bill may be paid in installments over a period of not more than ten years. The tax bill from date of its issuance shall be deemed a personal debt against the property owner and shall also be a lien on the property until paid. A city not within a county or a city with a population of at least four hundred thousand located in more than one county, notwithstanding any charter provision to the contrary, may, by ordinance, provide that upon determination by the city that a public benefit will be gained the city may discharge the special tax bill, including the costs of tax collection, accrued interest and attorneys fees, if any.

- 2. If there are proceeds of any insurance policy based upon a covered claim payment made for damage or loss to a building or other structure caused by or arising out of any fire, explosion, or other casualty loss, the ordinance may establish a procedure for the payment of up to twenty-five percent of the insurance proceeds, as set forth in this subsection. The order or ordinance shall apply only to a covered claim payment which is in excess of fifty percent of the face value of the policy covering a building or other structure:
- (1) The insurer shall withhold from the covered claim payment up to twenty-five percent of the covered claim payment, and shall pay such moneys to the city to deposit into an interest-bearing account. Any named mortgagee on the insurance policy shall maintain priority over any obligation under the order or ordinance;
- (2) The city or county shall release the proceeds and any interest which has accrued on such proceeds received under subdivision (1) of this subsection to the insured or as the terms of the policy and endorsements thereto provide within thirty days after receipt of such insurance moneys, unless the city or county has instituted legal proceedings under the provisions of subdivision (5) of subsection 1 of this section. If the city or county has proceeded under the provisions of subdivision (5) of subsection 1 of this section, all moneys in excess of that necessary to comply with the provisions of subdivision (5) of subsection 1 of this section for the removal, securing, repair and cleanup of the building or structure, and the lot on which it is located, less salvage value, shall be paid to the insured;
- (3) If there are no proceeds of any insurance policy as set forth in this subsection, at the request of the taxpayer, the tax bill may be paid in installments over a period of not more than ten years. The tax bill from date of its issuance shall be a lien on the property until paid;
 - (4) This subsection shall apply to fire, explosion, or other casualty loss

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- 84 claims arising on all buildings and structures;
- 85 (5) This subsection does not make the city or county a party to any 86 insurance contract, and the insurer is not liable to any party for any amount in 87 excess of the proceeds otherwise payable under its insurance policy.
- 3. The governing body of any city not within a county and the governing body of any city with a population of three hundred fifty thousand or more inhabitants which is located in more than one county may enact their own ordinances pursuant to section 67.400 and are exempt from subsections 1 and 2 of this section.
 - 4. Notwithstanding the provisions of section 82.300, any city may prescribe and enforce and collect fines and penalties for a breach of any ordinance enacted pursuant to section 67.400 or this section and to punish the violation of such ordinance by a fine or imprisonment, or by both fine and imprisonment. Such fine may not exceed one thousand dollars, unless the owner of the property is not also a resident of the property, then such fine may not exceed two thousand dollars.
- 100 5. The ordinance may also provide that a city not within a county or a city 101 with a population of at least three hundred fifty thousand located in more than 102 one county may seek to recover the cost of demolition prior to the occurrence of 103 demolition, as described in this subsection. The ordinance may provide that if the 104 building commissioner or other designated officer or officers issue an order whereby the building or structure is ordered to be demolished, secured or 105 106 repaired, and the owner has been given an opportunity for a hearing to contest 107 such order, then the building commissioner or other designated officer or officers 108 may solicit no less than two independent bids for such demolition work. The amount of the lowest bid, including offset for salvage value, if any, plus 109 reasonable anticipated costs of collection, including attorney's fees, shall be 110 certified to the city clerk or officer in charge of finance, who shall cause a special 111 tax bill to be issued against the property owner to be prepared and collected by 112 the city collector or other official collecting taxes. The municipal clerk or other 113 officer in charge of finance shall discharge the special tax bill upon 114 115 documentation by the property owner of the completion of the ordered repair or 116 demolition work. Upon determination by the municipal clerk or other officer in 117 charge of finance that a public benefit is secured prior to payment of the special 118 tax bill, the municipal clerk or other officer in charge of finance may discharge the special tax bill upon the transfer of the property. The payment of the special 119

120 tax bill shall be held in an interest-bearing account. Upon full payment of the 121 special tax bill, the building commissioner or other designated officer or officers shall, within one hundred twenty days thereafter, cause the ordered work to be 122 123 completed, and certify the actual cost thereof, including the cost of tax bill 124 collection and attorney's fees, to the city clerk or other officer in charge of finance 125 who shall, if the actual cost differs from the paid amount by greater than two 126 percent of the paid amount, refund the excess payment, if any, to the payor, or 127 if the actual amount is greater, cause a special tax bill or assessment for the 128 difference against the property to be prepared and collected by the city collector or other official collecting taxes. If the building commissioner or other designated 129 130 officer or officers shall not, within one hundred twenty days after full payment, 131 cause the ordered work to be completed, then the full amount of the payment, 132 plus interest, shall be repaid to the payor. Except as provided in subsection 2 of 133 this section, at the request of the taxpayer the tax bill for the difference may be 134 paid in installments over a period of not more than ten years. The tax bill for the 135 difference from the date of its issuance shall be deemed a personal debt against the property owner and shall also be a lien on the property until paid. 136

- 143.783. 1. Any state agency **or court pursuant to subdivision (5) of**2 **section 479.353** may submit to the department any debt in excess of twenty-five
 3 dollars for collection through setoff, under the procedure established by sections
 4 143.782 to 143.788, except in cases where such collection would result in a loss
 5 of federal funds or federal assistance.
- 2. Upon request of any state agency **or court**, the department shall set off any refund, as defined in section 143.782, against the sum certified by that state agency **or court** as provided in sections 143.782 to 143.788 provided that the department shall not be required to set off any refund if the cost of the determination of the refund exceeds the amount of the refund.
- 3. The department has priority, pursuant to section 143.781, over every other state agency **or court** for collection by setoff under sections 143.782 to 13 143.788.
- 4. The collection remedy authorized by sections 143.782 to 143.788 is in addition to and not in substitution for any other remedy available by law.
- 302.321. 1. A person commits the offense of driving while revoked if such person operates a motor vehicle on a highway when such person's license or driving privilege has been cancelled, suspended, or revoked under the laws of this state or any other state, excluding a person whose license is suspended

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5 **solely pursuant to section 302.341,** and acts with criminal negligence with 6 respect to knowledge of the fact that such person's driving privilege has been 7 cancelled, suspended, or revoked.

8 2. Any person convicted of driving while revoked is guilty of a misdemeanor. A first violation of this section shall be punishable as a class D 9 misdemeanor. A second or third violation of this section shall be punishable as a class A misdemeanor. Any person with no prior alcohol-related enforcement 11 12 contacts as defined in section 302.525, convicted a fourth or subsequent time of driving while revoked or a county or municipal ordinance of driving while 13 14 suspended or revoked where the defendant was represented by or waived the 15 right to an attorney in writing, and where the prior three driving-while-revoked offenses occurred within ten years of the date of occurrence of the present offense; 17 and any person with a prior alcohol-related enforcement contact as defined in section 302.525, convicted a third or subsequent time of driving while revoked or 18 19 a county or municipal ordinance of driving while suspended or revoked where the defendant was represented by or waived the right to an attorney in writing, and 20 21 where the prior two driving-while-revoked offenses occurred within ten years of 22 the date of occurrence of the present offense and where the person received and 23 served a sentence of ten days or more on such previous offenses is guilty of a class 24 E felony. Except upon conviction as a first offense, no court shall suspend the 25imposition of sentence as to such a person nor sentence such person to pay a fine 26 in lieu of a term of imprisonment, nor shall such person be eligible for parole or 27 probation until such person has served a minimum of forty-eight consecutive 28 hours of imprisonment, unless as a condition of such parole or probation, such 29 person performs at least ten days involving at least forty hours of community service under the supervision of the court in those jurisdictions which have a 30 recognized program for community service. Driving while revoked is a class E 31 32 felony on the second or subsequent conviction pursuant to section 577.010 or a fourth or subsequent conviction for any other offense. Prior pleas of guilty and 33 prior findings of guilty shall be pleaded and proven in the same manner as 34 required by section 558.021. 35

3. A person who operates a motor vehicle while such person's license is suspended solely pursuant to section 302.341 shall be deemed to not have a valid license pursuant to section 302.020.

302.341. 1. If a Missouri resident charged with a moving traffic violation of this state or any county or municipality of this state fails to dispose of the

charges of which the resident is accused through authorized prepayment of fine and court costs and fails to appear on the return date or at any subsequent date to which the case has been continued, or without good cause fails to pay any fine or court costs assessed against the resident for any such violation within the period of time specified or in such installments as approved by the court or as 7 otherwise provided by law, any court having jurisdiction over the charges shall within ten days of the failure to comply inform the defendant by ordinary mail 10 at the last address shown on the court records that the court will order the director of revenue to suspend the defendant's driving privileges if the charges 11 are not disposed of and fully paid within thirty days from the date of 12 13 mailing. Thereafter, if the defendant fails to timely act to dispose of the charges and fully pay any applicable fines and court costs, the court shall notify the 14 15 director of revenue of such failure and of the pending charges against the defendant. Upon receipt of this notification, the director shall suspend the 16 17 license of the driver, effective immediately, and provide notice of the suspension to the driver at the last address for the driver shown on the records of the 18 19 department of revenue. Such suspension shall remain in effect until the court with the subject pending charge requests setting aside the noncompliance 20 suspension pending final disposition, or satisfactory evidence of disposition of 2122pending charges and payment of fine and court costs, if applicable, is furnished 23 to the director by the individual. The filing of financial responsibility with the 24bureau of safety responsibility, department of revenue, shall not be required as 25 a condition of reinstatement of a driver's license suspended solely under the provisions of this section. 26

2. Except as provided in subdivision (5) of section 479.353, the provisions of subsection 1 of this section shall not apply to minor traffic violations as defined in section 479.350.

347.048. 1. (1) Any limited liability company that owns and rents or leases real property, or owns unoccupied real property, located within:

- 3 (a) Any home rule city with a population of more than four hundred 4 thousand inhabitants which is located in more than one county; [or]
- 5 (b) Any home rule city with more than one hundred sixteen thousand but 6 fewer than one hundred fifty-five thousand inhabitants; **or**
 - (c) Any home rule city with more than one hundred fifty-five thousand but fewer than two hundred thousand inhabitants;
- 9 shall file with that city's clerk an affidavit listing the name and street address

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- of at least one natural person who has management control and responsibility for the real property owned and leased or rented by the limited liability company, or owned by the limited liability company and unoccupied.
- 13 (2) Within thirty days following the cessation of management control and 14 responsibility of any natural person named in an affidavit described in this 15 section, the limited liability company shall file a successor affidavit listing the 16 name and street address of a natural person successor.
- 2. No limited liability company shall be charged a fee for filing an affidavit or successor affidavit required under this section.
- 3. If a limited liability company required by this section to file an affidavit or a successor affidavit fails or refuses to file such completed affidavit with the appropriate clerk, any person who is adversely affected by the failure or refusal or the home rule city may petition the circuit court in the county where the property is located to direct the execution and filing of such document.
- 479.020. 1. Any city, town or village, including those operating under a constitutional or special charter, may, and cities with a population of four hundred thousand or more shall, provide by ordinance or charter for the selection, tenure and compensation of a municipal judge or judges consistent with the provisions of this chapter who shall have original jurisdiction to hear and determine all violations against the ordinances of the municipality. The method of selection of municipal judges shall be provided by charter or ordinance. Each municipal judge shall be selected for a term of not less than two years as provided by charter or ordinance.
 - 2. Except where prohibited by charter or ordinance, the municipal judge may be a part-time judge and may serve as municipal judge in more than one municipality.
 - 3. No person shall serve as a municipal judge of any municipality with a population of seven thousand five hundred or more or of any municipality in a county of the first class with a charter form of government unless the person is licensed to practice law in this state unless, prior to January 2, 1979, such person has served as municipal judge of that same municipality for at least two years.
 - 4. Notwithstanding any other statute, a municipal judge need not be a resident of the municipality or of the circuit in which the municipal judge serves except where ordinance or charter provides otherwise. Municipal judges shall be residents of Missouri.
- 5. Judges selected under the provisions of this section shall be municipal

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judges of the circuit court and shall be divisions of the circuit court of the circuit in which the municipality, or major geographical portion thereof, is located. The judges of these municipal divisions shall be subject to the rules of the circuit court which are not inconsistent with the rules of the supreme court. The presiding judge of the circuit shall have general administrative authority over the judges and court personnel of the municipal divisions within the circuit.

- 6. No municipal judge shall hold any other office in the municipality which the municipal judge serves as judge. The compensation of any municipal judge and other court personnel shall not be dependent in any way upon the number of cases tried, the number of guilty verdicts reached or the amount of fines imposed or collected.
- 7. Municipal judges shall be at least twenty-one years of age. No person shall serve as municipal judge after that person has reached that person's seventy-fifth birthday.
- 37 8. Within six months after selection for the position, each municipal judge 38 who is not licensed to practice law in this state shall satisfactorily complete the 39 course of instruction for municipal judges prescribed by the supreme court. The state courts administrator shall certify to the supreme court the names of those 40 judges who satisfactorily complete the prescribed course. If a municipal judge 41 fails to complete satisfactorily the prescribed course within six months after the 4243 municipal judge's selection as municipal judge, the municipal judge's office shall 44 be deemed vacant and such person shall not thereafter be permitted to serve as a municipal judge, nor shall any compensation thereafter be paid to such person 45 for serving as municipal judge. 46
- [9. No municipal judge shall serve as a municipal judge in more than five municipalities at one time.]

479.353. Notwithstanding any provisions to the contrary, the following conditions shall apply to minor traffic violations and municipal ordinance violations:

- 4 (1) [The court shall not assess a fine, if combined with the amount of 5 court costs, totaling in excess of:
 - (a) Two hundred twenty-five dollars for minor traffic violations; and
- (b) For municipal ordinance violations committed within a twelve-month period beginning with the first violation: two hundred dollars for the first municipal ordinance violation, two hundred seventy-five dollars for the second municipal ordinance violation, three hundred fifty dollars for the third municipal

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- ordinance violation, and four hundred fifty dollars for the fourth and any subsequent municipal ordinance violations;
- 13 (2)] The court shall not sentence a person to confinement, except the court
 14 may sentence a person to confinement for any violation involving alcohol or
 15 controlled substances, violations endangering the health or welfare of others, or
 16 eluding or giving false information to a law enforcement officer;
 - [(3)] (2) A person shall not be placed in confinement for failure to pay a fine unless such nonpayment violates terms of probation or unless the due process procedures mandated by Missouri supreme court rule 37.65 or its successor rule are strictly followed by the court;
 - [(4)] (3) Court costs that apply shall be assessed against the defendant unless the court finds that the defendant is indigent based on standards set forth in determining such by the presiding judge of the circuit. Such standards shall reflect model rules and requirements to be developed by the supreme court; [and]
 - [(5)] (4) No court costs shall be assessed if the defendant is found to be indigent under subdivision [(4)] (3) of this section or if the case is dismissed; and
 - (5) In the event a person charged with a minor traffic violation or municipal ordinance violation fails to appear in court after having been summoned to appear, and if the court finds that there is not good cause for such nonappearance, then the court may:
- 31 (a) Order the director of the department of revenue to suspend 32 the defendant's driving privileges, in accordance with subsection 33 302.341;
- (b) Assess a civil penalty, and upon failure to pay such penalty, 35 the court may submit the debt to the department of revenue for 36 collection through set off against the defendant's Missouri income tax 37 refund, in accordance with section 143.783; or
- 38 (c) Order the defendant to complete a period of community 39 service.
 - 479.359. 1. Every county, city, town, and village shall annually calculate the percentage of its annual general operating revenue received from fines, bond forfeitures, and court costs for municipal ordinance violations and minor traffic violations, including amended charges for any municipal ordinance violations and minor traffic violations, whether the violation was prosecuted in municipal court, associate circuit court, or circuit court, occurring within the county, city, town, or village. If the percentage is more than thirty percent, the excess amount shall

- 8 be sent to the director of the department of revenue. The director of the 9 department of revenue shall set forth by rule a procedure whereby excess 10 revenues as set forth in this section shall be sent to the department of 11 revenue. The department of revenue shall distribute these moneys annually to 12 the schools of the county in the same manner that proceeds of all fines collected 13 for any breach of the penal laws of this state are distributed.
- 2. Beginning January 1, 2016, the percentage specified in subsection 1 of this section shall be reduced from thirty percent to twenty percent, unless any county, city, town, or village has a fiscal year beginning on any date other than January first, in which case the reduction shall begin on the first day of the immediately following fiscal year except that any county with a charter form of government and with more than nine hundred fifty thousand inhabitants and any city, town, or village with boundaries found within such county shall be reduced from thirty percent to twelve and one-half percent.
 - 3. An addendum to the annual financial report submitted to the state auditor under section 105.145 by the county, city, town, or village that has chosen to have a municipal court division shall contain an accounting of:
 - (1) Annual general operating revenue as defined in section 479.350;
 - (2) The total revenues from fines, bond forfeitures, and court costs for municipal ordinance violations and minor traffic violations occurring within the county, city, town, or village, including amended charges from any municipal ordinance violations and minor traffic violations;
 - (3) The percent of annual general operating revenue from fines, bond forfeitures, and court costs for municipal ordinance violations and minor traffic violations occurring within the county, city, town, or village, including amended charges from any charged municipal ordinance violations and minor traffic violation, charged in the municipal court of that county, city, town, or village; and
 - (4) Said addendum shall be certified and signed by a representative with knowledge of the subject matter as to the accuracy of the addendum contents, under oath and under the penalty of perjury, and witnessed by a notary public.
 - 4. On or before December 31, [2015] 2018, the state auditor shall set forth by rule a procedure for including the addendum information required by this section. The rule shall also allow reasonable opportunity for demonstration of compliance without unduly burdensome calculations by allowing any county, city, town, or village that receives from fines, bond forfeitures, and court costs in all municipal court cases during the reporting year in an

- amount that is less than the limit set forth in subsection 2 of this section of its annual general operating revenue to file a statement with the state auditor confirming such facts, and such statement will constitute compliance with the provisions of this section.
- 479.360. 1. Every county, city, town, and village shall file with the state auditor, together with its report due under section 105.145, its certification of its substantial compliance signed by its municipal judge with the municipal court procedures set forth in this subsection during the preceding fiscal year. The procedures to be adopted and certified include the following:
- 6 (1) Defendants in custody pursuant to an initial arrest warrant issued by
 7 a municipal court have an opportunity to be heard by a judge in person, by
 8 telephone, or video conferencing as soon as practicable and not later than
 9 forty-eight hours on minor traffic violations and not later than seventy-two hours
 10 on other violations and, if not given that opportunity, are released;
- 11 (2) Defendants in municipal custody shall not be held more than 12 twenty-four hours without a warrant after arrest;
- 13 (3) Defendants are not detained in order to coerce payment of fines and 14 costs unless found to be in contempt after strict compliance by the court with the 15 due process procedures mandated by Missouri supreme court rule 37.65 or its 16 successor rule;
- 17 (4) The municipal court has established procedures to allow indigent 18 defendants to present evidence of their financial condition and takes such 19 evidence into account if determining fines and costs and establishing related 20 payment requirements;
- 21 (5) The municipal court only assesses fines and costs as authorized by 22 law;
- 23 (6) No additional charge shall be issued for the failure to appear for a 24 minor traffic violation;
- 25 (7) The municipal court conducts proceedings in a courtroom that is open 26 to the public and large enough to reasonably accommodate the public, parties, 27 and attorneys;
 - (8) The municipal court makes use of alternative payment plans;
- 29 (9) The municipal court makes use of community service alternatives [for 30 which no associated costs are charged to the defendant]; and
- 31 (10) The municipal court has adopted an electronic payment system or 32 payment by mail for the payment of minor traffic violations.

2. On or before December 31, [2015] **2018**, the state auditor shall set forth by rule a procedure for including the addendum information required by this section. The rule shall also allow reasonable opportunity for demonstration of compliance.

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