President’s Message

HAPPY HOLIDAYS!

A very special IASBO
Wish List to Santa
(Contributors, your Board of Directors)

We wish:

✓ Santa would deliver special tinsel that prohibits parents from posting on the school’s social media sites.
✓ For a time machine to go back in time and show state officials where they can find $300 million.
✓ For a balanced budget.
✓ We could grade the media and General Assembly on their performance and outcomes instead of just students and teachers.
✓ Santa would deliver all the USDA required vegetables being put on children’s lunch trays back to the White House and use them to serve VIPs at some fancy dinner.
✓ Bah Humbug!
✓ For the elimination of the reporting requirements for the ACA.
✓ Utility & Insurance payments could continue to come out of CPF without having to threaten the legislature that we are going to turn the lights off every 2 years.
✓ For World Peace! (How’d that one get on the list?)
✓ All schools would get 100% of their property taxes, TBR and fees!

continued on page 2

Articles of Interest . . .

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Mission Statement

The Indiana Association of School Business Officials delivers programs and services to the membership for the purpose of advancing Indiana public education and the profession of school business management.
President’s Message . . . continued from page 1

- As Santa passes through, all the 1095C forms will be magically complete (and accurate).
- And when Santa flies over Washington DC, may the reindeer drop special presents for the IRS!
- For a one year subscription to the Tie-Dye Shirt of The Month Club for Denny.
- That the “STADIUM” was never built!
- For a fat bank account and a skinny body and Santa better not mix them up like he did last year!
- That all government agencies would work in harmony to best support public education.
- For a tropical winter and a cool summer. We could use the break.
- Hey Santa, how come my tinsel, garland and ornaments aren’t the right size and color, or in the right place. My lights are always tangled up. This isn’t getting any easier you know? And as for leaving cookies and milk in the kitchen, I’m leaving you a free 90 day membership to Nutrisystem! Good luck SC!
- For employees to give themselves an “F” when they don’t turn in paperwork on time.
- That people who made laws for schools actually understood schools.
- We’d get more money in CPF than the year before.
- That no child will go hungry this holiday season, or any other time throughout the year.
- That property tax caps and protected levies would no longer exist.
- The legislature would finally acknowledge that TIF stands for “Thanks It’s Free” as it relates to how much money is taken from schools and given to redevelopment boards.
- Santa would put a bottle of smart pills in all the State Board of Education member’s stockings.
- No need to wish for it. The State Board of Accounts is definitely getting coal in their stockings. (But good Indiana coal.)
- That the Affordable Care Act was affordable for school districts and for those in need of insurance.
- That Denny and Ella would never retire. (Bet that’s not their wish.)
- For a warm winter and no leaks in any school buildings.
- DOE would …. Oh, where to begin!
- Santa would do something about ISTEP scores, talk about knowing who’s been naughty!
- Elves had longer legs so they’d have an easier time going up stairs.

Finally, I wish all IASBO members and their families a Healthy, Happy and Blessed Holiday Season.

See you next year, Joe
Thank you, Indiana public school corporations, for helping us become the #1 Public Financing Bond Counsel in Indiana for 2013, as ranked by The Bond Buyer. It takes great clients to do great work.

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Most of you know that I am a classic rock junky. During my drive into work this morning I was listening to my ‘60’s satellite station, and I heard “I Just Want to Celebrate” by Rare Earth. It’s easy to dance to, has a great beat, so I would give it a 95. If you don’t understand that, ask your parents. The song has the great line, “I just want to celebrate another day of living”. Isn’t that a great line! Let’s face it, not every day is a good one but we should still celebrate that we are alive and moving forward every day.

Just in a few days, we will be moving into 2016. There are some really good things to celebrate in the upcoming year. The State of Indiana will be celebrating their 200th birthday in 2016. Indiana became the 16th state in December of 1816. There should be several events next year as we celebrate the Hoosier State. As a native Hoosier, I look forward to the various celebrations next year.

On May 11-13, 2016, Indiana ASBO will be celebrating our 70th Annual Meeting. In 1946, IASBO held its first Annual Meeting at the Purdue Memorial Union in Lafayette. No, I wasn’t there! But, I have thought back to the first IASBO Annual Meeting I attended. It was in 1972, when I was with the Indiana Department of Public Instruction. That was what it was called back then. I was told by Ivan Wagner and Ed Adams that I needed to go to the Annual Meeting if I wanted to learn from the best. I was a young kid who had trouble spelling school business management, but I still remember the warm welcome I received at that first conference at the Stouffer’s Inn in Indianapolis. As all of you know, that camaraderie continues today. Next year in French Lick, I will be attending my 45th consecutive Annual Meeting. It will be a celebration for me.

IASBO is planning some special give-aways and events for our 70th anniversary. The IASBO Professional Development Committee has created a terrific program for next May. So, please plan to attend the Annual Meeting in French Lick on May 11-13. The registration materials and agenda will be distributed in January.

In January of 1981, I started lobbying in the Indiana General Assembly for the Indiana School Boards Association. So, the 2016 session will be my 36th year as a lobbyist. The vast majority of folks would not see this as anything to celebrate. But, for me, I still enjoy the challenges that come with each legislative session. I always have believed that someone should be in the State House representing those who deal with the business side of schools. It has been my pleasure to be there for these past several years, and I do celebrate that.

As the holidays are just a few days away, I hope each and every one of you are looking forward to celebrating these special days. I know I am. I am fully aware there are a lot of bad things happening around the world and here in the United States, but I still believe what Rare Earth said back in the ‘60’s – “I just want to celebrate another day of living!” Please take some time over the holidays to celebrate all of those wonderful things that make your world a special place. I know that Carol and I celebrate every day that we have Tad, Emily, Jeane, Craig, Chloe, Gibson, Tad, Charlie and Nicholas.

On behalf of the IASBO Board of Directors, Ella, Cynthia and myself, I want to wish each of you a safe and happy holiday season.

“Man who say it cannot be done should not interrupt man doing it.” Chinese proverb
February 11-13
AASA Annual Meeting
Phoenix, Arizona

February 18-19
ASBO International Executive Leadership Forum
Las Vegas, Nevada

March 1
PD Seminar – Technology Issues
The Palms, Plainfield

March 3-4
Treasurer’s Workshop Day #1-2
MSD Warren Township Administration, Indianapolis

March 8-9
IASBO Leadership Academy
Marriott North, Indianapolis

March 10
Certification Course
MSD Warren Township Administration, Indianapolis
• Budgeting Basics for School Business Officials

March 11
IASBO Board of Director’s Meeting
Hilton Garden Inn Airport, Indianapolis

March 17-18
Budget Workshop Day #1-2
MSD Warren Township Administration, Indianapolis

March 25
Good Friday

April 4-5
Spring Institute – Certification Courses
The Palms, Plainfield
• Intro. Human Resources Administration
• Leadership Development
• Group Health/Medical Insurance
• Labor Relations/Contract Admin.

April 7-8
Treasurer’s Workshop Day #3-4
MSD Warren Township Administration, Indianapolis

April 9-11
NSBA Annual Meeting
Boston, Massachusetts

April 12-13
IASBO Leadership Academy
Marriott North, Indianapolis

April 21-22
Budget Worship Day #3-4
MSD Warren Township Administration, Indianapolis

April 26
Certification Courses
The Palms, Plainfield
• Governance & Operational Relationships
• Maintenance Operations

April 28
PD Seminars
The Palms, Plainfield
• Extracurricular Accounting
• Transportation Issues

May 11-13
IASBO Annual Meeting
French Lick Resorts

Certification Courses
• Transportation Administration
• Collective Bargaining Strategy & Law
• Accrual Accounting
• School Law & Administrative Rules Advan.

May 30
Memorial Day continued on page 6
June 7-8  **Summer Institute – Certification Courses**  
*The Palms, Plainfield*

- School Law & Administrative Rules Basic
- Public Relations & Internal Communications
- Principals of Education
- Managing People

**SUPREME COURT RULES ON HEWITT CASE**

Yesterday, the Indiana Supreme Court in the Jeffrey Hewitt v. Westfield Washington School Corporation, et al. case decided in support of the school corporation. The decision was unanimous. Attorneys for Westfield Washington were: Seamus Boyce, Brent Borg and Kelleigh Fagan from Church Church Hittle and Antrim. Lisa Tanselle, ISBA General Counsel, wrote an amicus curie brief on the case. The full decision can be found at: [http://www.in.gov/judiciary/opinions/pdf/12151501shd.pdf](http://www.in.gov/judiciary/opinions/pdf/12151501shd.pdf)

**The summary of the case is as follows:**

“This case involves termination of an elementary school principal after the school board learned that the principal had been involved in a sexual relationship with a teacher, one of his subordinates. At issue is whether the school board provided the principal with appropriate process when it terminated his employment as an administrator.”

**The “conclusion” of the decision states:**

“We hold that when a school corporation seeks to terminate a principal’s administrator’s contract only and not his underlying teacher’s contract, it does not need to provide the hearing process described in the teacher’s termination statute. We further hold that the language in Hewitt’s form teacher’s contract referring to a hearing with the benefit of counsel and a just cause determination also applies only to Hewitt’s underlying teacher’s contract and not his administrator’s contract. Finally, we hold that under the facts of this case, Hewitt received constitutional due process. We therefore affirm the trial court’s grant of summary judgement for the School.”
# IASBO New Members

## Region 1
- **KELLY COPPAGE**<br>Accounts Payable & Payroll<br>Porter County Educational Services
- **JAMES THORNE**<br>Assistant Superintendent<br>River Forest
- **DEBRA WYSONG**<br>Director of Human Resources<br>Portage Township

## Region 2
- **BLAINE CONLEY**<br>Assistant Superintendent<br>Tippecanoe Valley
- **CASEY HOWARD**<br>Business Manager/Treasurer<br>Culver
- **CRYSTAL MANRING**<br>Business Secretary<br>Wa-Nee
- **JOHN TROUT**<br>Superintendent<br>Copncord

## Region 3
- **MICHELLE BADGER**<br>Deputy Treasurer<br>Hamilton Community
- **PAMELA HOWARD**<br>ECA Treasurer/Secretary<br>Hamilton Community

## Region 4
- **TEARSA BLERNAT**<br>HR/Benefits Coordinator<br>Kankakee Valley

## Region 5
- **CHRISTOPHER DAUGTRY**<br>Superintendent<br>Elwood

## Region 6
- **LORI DICKERSON**<br>Director of Curriculum, Instruction & Assessment<br>Shenandoah
- **VICKIE FISHER**<br>Human Resources Specialist<br>Richmond

## Region 7
- **ANNETTE BROWN**<br>Payroll Clerk<br>Spencer-Owen

## Region 8
- **MARY BRABSON**<br>Program Coordinator<br>Central Indiana Educational Service Center
- **DARLENE EBERHARDT**<br>Administrative Assistant<br>MSD Pike Township
- **TIM EDSELL**<br>Superintendent<br>Nineveh Hensley Jackson
- **AARON GROVES**<br>Fiscal Grant Manager<br>MSD Pike Township

## Region 9
- **PAULA BETROS**<br>Grant Monitor<br>Bartholomew Consolidated
- **TREVOR JONES**<br>Superintendent<br>Southwestern Jefferson
- **JACKIE TRUEBLOOD**<br>ECA Treasurer<br>West Washington
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I. MAJOR LEGISLATIVE PRIORITIES

Indiana ASBO presents the following legislative resolutions as priorities for the 2016 session of the Indiana General Assembly:

A. Circuit Breaker Tax Cap Issues

1. Protected Taxes
   - The current waiver procedure should be extended through 2019

IASBO recommends that the current statute created by HEA 1062-2014 (IC 6-1.1-20.6-9.9) be extended through 2019. This statute allows any school corporation whose percentage loss due to protected taxes is at least 10% is eligible to request a waiver from the Department of Local Government Finance. The waiver would allow the school corporation to proportionately allocate circuit breaker credits to all property taxes.

   - A study committee should be created to review circuit breaker alternatives

IASBO recommends that a study committee be created to review the issues related to protected taxes. This should include a review of property tax exemptions, the appeal process, future impact of the circuit breaker on Lake and Joseph Counties, and procedures needed to fund school levies at a true 1% value. Any study committee should include school corporation practitioners.

2. Notification for Elimination of School Transportation
   - The timeline for the notification of the elimination of school transportation by a local school board should be reduced to one year.

IASBO recommends that the current three-year timeline for notification by a local school board to eliminate school transportation should be reduced to one year. Three years is too long to wait if circumstances, such as circuit breaker losses, deplete the Transportation Fund property tax collections.

3. Dark Sales Assessment Issue
   - The Dark Sales assessment impact on school corporation's assessed valuation must be alleviated.

IASBO recommends a thorough review of the Dark Sales assessment issue. Loss of assessed valuation due to Dark Sales assessments will expand the negative impact of circuit breaker losses.

continued on page 10
B. Capital Projects Fund

1. CPF – Make Utility and Property Insurance Payments Permanent
   - The ability to pay utilities and property insurance should be made permanent permitted uses of the CPF and the current law should be revised to continue this use through all of 2017.

IASBO recommends that expenditures for utilities and property insurance become permanently permitted uses of the Capital Projects Fund (CPF). Current law eliminates these expenditure categories after July 1, 2017, and that date should be extended to January 1, 2018. School corporations currently allocate over $200 million for these purposes from the CPF. It is important to note that this procedure does not impact state funding. Elimination of this provision will be an immediate and significant financial hardship for all school corporations.

C. School Budget Issues

1. Non-Binding County Council Budget Review
   - The county council review of school corporation budgets should remain non-binding.

IASBO recommends that the review of school budgets by the county council should continue to be non-binding. The vast majority of school boards are elected (96%) by the public to oversee the operation of school corporations. Administrative and school business personnel, along with school board members are directly involved with the construction of school corporation budgets. County council members are not trained in the specifics of school funding and school budgeting. Therefore, the final approval for school budgets should remain with school boards.

2. Publish Annual Reports on Gateway/Website
   - Each school corporation’s Annual Financial and Performance Reports should not be required to be published in the newspaper, but should be posted on the Department of Local Government Finance (DLGF) Gateway system and the local school corporation’s website.

IASBO recommends that the school corporation’s Annual Financial and Performance Reports be posted on the DLGF Gateway system and on local school corporation websites. As with advertising the corporation’s annual budget, the use of online posting eliminates the cost of publishing in the newspaper and provides accurate and timely information for the school community and taxpayers.
3. Budget Advertising Dates
   - Eliminate the September dates for advertising the school corporation budgets, and continue to use November 1 as the final date for budget adoption.

IASBO recommends that school budgets be advertised using the current statute that begins advertising at a prescribed time before budget adoption on November 1. The dates calling for advertising school corporation budgets in September should be eliminated. The change in dates will make it possible to advertise a budget that will reflect the actual number of students enrolled in a school corporation and more accurate assessed valuation information.

4. Advertise CPF and BRF Plans on Gateway
   - The Capital Projects Fund and Bus Replacement Fund plans should be advertised on the Department of Local Government Finance Gateway system and the school corporation’s website.

IASBO recommends that the Capital Projects Fund and Bus Replacement Fund plans be added to the budget advertising that currently is on the Gateway system. The plans were inadvertently excluded from the 2014 Legislation approving the school budget to be advertised on Gateway.

D. Other School Business Management Issues

1. Referendum Question
   - The question for operating, construction and circuit breaker loss referendums should be expanded to include one sentence that describes the purpose of the request/proposed project.

IASBO recommends that the current statutory question for operating, construction and circuit breaker loss referendums should be expanded to include one sentence describing the purpose of the proposed property tax increase. Currently, the question is very generic and does not provide an explanation of how the new property taxes will be used.

2. State Board of Accounts Audit Option
   - School corporations should have the option to opt out of the State Board of Accounts audit

IASBO recommends that school corporations should have the option to have their financial audits performed by certified public accounting firms rather than the State Board of Accounts. Many corporations are not satisfied with two-year audits and preparing many of the audit functions that the SBOA had performed in the past. Further, the SBOA is not conducting extracurricular accounting audits on a timely basis.
3. Pension Bond Neutrality Should Be Reduced
   - The neutrality factor for pension bond debt should be reduced to 50% of the current amount.

IASBO recommends that the neutrality factor for pension bond debt should be reduced to 50% for the duration of bond payments. This would provide relief for numerous school corporations who are negatively impacted by circuit breaker losses.

4. Tax Incremental Financing Debt Operating Balance
   - Tax Incremental Financing (TIF’s) should operate with a maximum debt operating balance of 50% and revert dollars not needed for the balance to the appropriate political subdivisions.

IASBO recommends that TIF’s operate like political subdivisions regarding debt operating balances. Political subdivisions have a 50% debt operating balance for debt incurred before June 30, 2014. TIF’s should have the same restriction that would provide excessive funds to be distributed to political subdivisions and assist with the negative impact of circuit breakers.

5. Voting Member on Redevelopment Commissions
   - The school representative on Redevelopment Commissions should be a voting member.

IASBO recommends that the school representative on redevelopment commissions be a voting member. This will provide real school input into the decisions of redevelopment commissions.

6. The CPF Purposes Should Be Expanded
   - The Capital Projects Fund should be amended to include maintenance vehicles, contracted services (e.g., custodial services, maintenance services, snow removal, trash removal, mowing and lawn services), and skilled craft employees as permitted uses for all school corporations.

IASBO recommends that school corporations should have the authority to pay for maintenance vehicles and contracted services from the CPF. IASBO also recommends that all school corporations be permitted to use the CPF to pay for the salaries and benefits of skilled craft employees as defined by the U.S. Department of Labor.

7. The Lease Limit For Technology Equipment Should Be Expanded
   - The lease limit of three years for computing devices for 1:1 student computing should be increased to four years.

IASBO recommends that the 2015 legislative change to a three year lease limitation be increased to four years. More and more corporations are implementing 1:1 student computing and the four year lease provision is fairer to parents and school corporations.
II. School Funding Issues
The 2016 session of the Indiana General Assembly will be a short session, and it is unlikely that any changes will be made to the state budget. However, IASBO remains steadfast in support of various funding issues that impact Indiana's public schools. Those important school funding issues are as follows:

A. Fully Fund the School Distribution Formula Each Year
   • The school distribution formula should be funded at a 100% level every year

   IASBO recommends the school distribution formula be funded at a 100% level every year. The Indiana General Assembly decided to completely fund the school distribution formula with only state dollars. Therefore, the State is responsible for funding the school distribution formula accordingly. The teacher shortage/retention issues make it imperative that funding is at 100%.

B. School Distribution Formula
   • Provide adequate and equitable funding for the learning opportunities for all students

   IASBO supports adequate and equitable funding in the school distribution formula for Indiana’s school students. Efforts must continue to move all school corporations to the formula foundation amount. Appropriate funding must be made available in order for school corporations to meet accountability requirements, to narrow the achievement gap, increase graduation rates, and to meet the needs of all students. The foundation amount in the formula is the key for sustaining sufficient funding levels.

   • Adequately address the complexity index factor in the school funding formula

   IASBO strongly recommends that the complexity index be reviewed to see the impact of the direct certification factor. For the majority of school corporations, using the number of students qualifying for free and reduced lunch benefit more than using direct certification. Furthermore, the complexity index should also contain factors including but, not limited to limited English-speaking students, immigrants, refugees and homeless students. The education for these students is an additional cost that needs to be recognized.

C. Voucher and Scholarship Funding
   • Funding for the Choice Scholarship (Vouchers) and the Mitch Daniels Early Graduation Scholarship programs should have a separate appropriation in the state budget

   IASBO recommends that state dollars should be set aside in the state budget to fund the Choice Scholarship and the Mitch Daniels Early Graduation Scholarship programs should be separate from the appropriation for tuition support in the state budget. The dollars spent on these programs should be as transparent as possible.

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D. Categorical Instructional Initiatives

- IASBO believes that funding is required for the following programs to assist with the accountability requirements, the narrowing of the achievement gap, and meeting the needs of all students in Indiana’s public schools.

- **Summer School Funding**
  Fully fund summer school for all students
  
  IASBO recommends that the General Assembly fully fund summer school for students at the elementary, middle, and high school levels. The program should be expanded to allow all students access to meet their individual requirements.

- **Remediation Funding**
  Restore funding for all remediation programs
  
  IASBO recommends that the General Assembly should continue to allocate funds for supplemental remediation by restoring the funding to previous amounts. With increasing accountability and higher academic standards at the local, state and federal levels, as well as an increasing number of limited English-speaking students, immigrants, refugees and homeless students enrolling in our schools, many Indiana students are in need of remediation services.

- **Professional Development**
  Increase funding for professional development opportunities
  
  IASBO supports additional funding for professional development to be used in conjunction with school improvement plans, teacher mentoring and teacher evaluation.

- **Funding Future Education Initiatives**
  Fully fund future education initiatives to assure the most advantageous learning environment for all students
  
  IASBO recommends the General Assembly fully fund future education initiatives to ensure the most optimum learning environment exists for all students. IASBO supports educational concepts and initiatives that will narrow the achievement gap and provide enhanced learning opportunities for all Indiana public school students.

E. No Expansion of Choice Scholarships (Vouchers)

- The Choice Scholarships should not be expanded until a thorough study of the effects of the program has been completed
  
  IASBO recommends that there be a thorough study of the Choice Scholarship program to determine if it is working and to determine if students are staying in private schools or returning to the public schools. IASBO recommends there be no further expansion of the Choice Scholarship program until this study has been completed.
IASBO JOB BANK

The Indiana ASBO Job Bank on the IASBO website has not been functional for some time. IASBO has determined to suspend the use of the Job Bank on the website. If you have job vacancies that you would like to have announced to the IASBO membership, please email them to Ella or myself and we will add the vacancy to the next membership email.

GIVING TUESDAY - THE IASBO FOUNDATION

December first was Giving Tuesday. That is the day after Black Friday and Cyber Monday to celebrate by giving back and supporting great causes that you are passionate about. For Indiana ASBO, the giving back is associated with the IASBO Foundation. For the Indiana ASBO Foundation, the passion is to assist young people with scholarships as they move forward to be the future leaders of our state and nation. Please consider a gift to the Indiana ASBO Foundation. Any amount will make a difference, and the gift is tax deductible. To make a donation to the Foundation, please send your check made out to the Indiana ASBO Foundation and sent to the IASBO office (One North Capitol - Suite 1215, Indianapolis, IN 46204). Even though Giving Tuesday has passed, today is a wonderful day to give back as we celebrate holidays.

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IASBO PROFESSIONAL DEVELOPMENT
ACTIVITIES UPDATE

Indiana ASBO has made the following changes to professional development activities beginning on January 1, 2016:

- There will be no seminars or certification courses held in January and February. This decision was made to avoid meeting disruptions because of inclement weather. All sessions from previous years will be held during the period of March 1 to June 30.

- The 4-part Treasurer Workshop series will be held on two consecutive days in March and April rather than four separate days. The workshop sessions will be held on March 3-4 and April 7-8. For the first time, the workshops will be held at the MSD of Warren Township Administration Office.

- The 4-part Budget Workshop series will be held on two consecutive days in March and April rather than four separate days. The workshop sessions will be held on March 17-18 and April 21-22.

- On April 28, two seminars will be held simultaneously at The Palms in Plainfield. The spring Extracurricular Accounting Seminar and the Transportation Issues Seminar will be held at the same time. These seminars have a different audience and therefore can be held on the same day at the same venue.

All of the professional development sessions for the second half of the school year can be viewed in this edition of the InterCom.
DATA ANALYTICS
RESEARCH COMMITTEE CREATED

At the December 4 meeting of the Indiana ASBO Board of Directors, a new research committee was approved. The Data Analytics Research Committee has been created to promote outreach, education and collaboration relative to data analytics efforts. The committee’s goals are:

- Educate IASBO members on the virtues of data analytics and help determine how data analytics will assist improving the profession.
- Become IASBO’s recognized authority regarding the use and management of data analytics.
- Establish a user community of data analytics to assist local and state leaders with policy formulation.

Brock Bowsher, Director of Finance and Operations for the Avon Community School Corporation, has been appointed the chair of the committee. If you would like to be a member of the committee, please contact me and I will add you to the committee roster. The Data Analytics Research Committee will provide input for seminars and the IASBO Annual Meeting.

Plan Ahead:
IASBO 70th Annual Meeting & Exhibits
May 11-13, 2016
French Lick
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