SCR 3.130(5.5) Unauthorized practice of law; multijurisdictional practice of law

(a) A lawyer shall not practice law in a jurisdiction in violation of the regulation of the legal profession in that jurisdiction, or assist another in doing so.

(b) A lawyer who is not admitted to practice in this jurisdiction shall not:
   (1) except as authorized by these Rules or other law, establish or maintain an office or other presence in this jurisdiction for the practice of law; or
   (2) hold out to the public or otherwise represent that the lawyer is admitted to practice law in this jurisdiction.

(c) A lawyer admitted in another United States jurisdiction, and not disbarred or suspended from practice in any jurisdiction, may provide legal services on a temporary basis in this jurisdiction if such services:
   (1) comply with SCR 3.030(2), or they do not require compliance with SCR 3.030(2) due to federal statute, rule or regulation; or
   (2) are in, or reasonably related to, a pending or potential proceeding before a tribunal or alternative dispute resolution proceeding in another jurisdiction for a client, or prospective client pursuant to Rule 1.18, if the services arise out of, or are reasonably related to, the lawyer's practice in a jurisdiction in which the lawyer is admitted to practice and are not services for which the forum requires pro hac vice admission pursuant to SCR 3.030(2); or
   (3) are not within paragraph (c) (2) and arise out of, or are reasonably related to, the representation of the lawyer's client in the jurisdiction in which the lawyer is admitted.

(d) A lawyer admitted in another United States jurisdiction, and not disbarred or suspended from practice in any jurisdiction, may provide legal services in this jurisdiction that:
   (1) comply with SCR 2.111 regarding a Limited Certificate of Admission to Practice Law in this jurisdiction; or
   (2) are services that the lawyer is authorized to provide by federal law or other law of this jurisdiction.

(e) A lawyer authorized to provide legal services under this Rule shall be subject to the Kentucky Rules of Professional Conduct and shall comply with SCR 3.030(2) or, if such legal services do not require compliance with that Rule, the lawyer must actively participate in, and assume responsibility for, the representation of the client.

HISTORY: Amended by Order 2012-01, eff. 3-1-12; prior amendment eff. 7-15-09 (Order 2009-05), adopted by Order 89-1, eff. 1-1-90

SUPREME COURT COMMENTARY

2009:
(1) A lawyer may practice law only in a jurisdiction in which the lawyer is authorized to practice. A lawyer may be admitted to practice law in a jurisdiction on a regular basis or may be authorized by court rule or order or by law to practice for a limited purpose or on a restricted basis. Paragraph (a) applies to unauthorized practice of law by a lawyer, whether through the lawyer’s direct action or by the lawyer assisting another person.

(2) The definition of the practice of law is established by law and varies from one jurisdiction to another. The practice of law in Kentucky is defined in SCR 3.020. Whatever the definition, limiting
the practice of law to members of the bar protects the public against rendition of legal services by unqualified persons. This Rule does not prohibit a lawyer from employing the services of paraprofessionals and delegating functions to them, so long as the lawyer supervises the delegated work and retains responsibility for their work. See Rule 5.3.

(3) A lawyer may provide professional advice and instruction to nonlawyers whose employment requires knowledge of the law; for example, claims adjusters, employees of financial or commercial institutions, social workers, accountants and persons employed in government agencies. Lawyers also may assist independent nonlawyers, such as paraprofessionals, who are authorized by the law of a jurisdiction to provide particular law-related services. In addition, a lawyer may counsel nonlawyers who wish to proceed pro se.

(4) Other than as authorized by law or this Rule, a lawyer who is not admitted to practice generally in this jurisdiction violates paragraph (b) if the lawyer establishes or maintains an office in this jurisdiction for the practice of law. A lawyer may violate paragraph (b) by establishing or maintaining an office even if the lawyer is not physically present here. Such a lawyer must not hold out to the public or otherwise represent that the lawyer is admitted to practice law in this jurisdiction. See Rules 7.15 and 7.50. For example, advertising in media specifically targeted to Kentucky residents or initiating contact with Kentucky residents for solicitation purposes could be viewed as conduct in Kentucky in violation of paragraph (b). See also Comment [20].

(5) There are occasions in which a lawyer admitted to practice in another United States jurisdiction, and not disbarred or suspended from practice in any jurisdiction, may provide legal services on a temporary basis in this jurisdiction under circumstances that do not create an unreasonable risk to the interests of their clients, the public or the courts. Paragraph (c) identifies three such circumstances. The fact that conduct is not so identified does not imply that the conduct is or is not authorized. With the exception of paragraphs (d)(1) and (d)(2), this Rule does not authorize a lawyer to establish or maintain an office in this jurisdiction without being admitted to practice generally here.

(6) There is no single test to determine whether a lawyer's services are provided on a "temporary basis" in this jurisdiction, and may therefore be permissible under paragraph (c). Services may be "temporary" even though the lawyer provides services in this jurisdiction on a recurring basis, or for an extended period of time, as when the lawyer is representing a client in a single lengthy negotiation or litigation.

(7) Paragraphs (c) and (d) apply to lawyers who are admitted to practice law in any United States jurisdiction, which includes the District of Columbia and any state, territory or commonwealth of the United States. The word "admitted" contemplates that the lawyer is authorized to practice in the jurisdiction in which the lawyer is admitted and excludes a lawyer who, while technically admitted, is not authorized to practice, because, for example, the lawyer is on inactive status.

(8) Paragraph (c)(1) recognizes that the interests of clients and the public are protected if a lawyer admitted only in another jurisdiction associates with a lawyer licensed to practice in this jurisdiction. For this paragraph to apply, however, the lawyer admitted to practice in this jurisdiction must comply with SCR 3.030(2) or, if such legal services do not require compliance with that Rule, the lawyer must actively participate in, and show responsibility for, the representation of the client.

(9) Lawyers not admitted to practice generally in a jurisdiction may be authorized by law or order of a court or federal administrative agency to appear before the court or agency. This authority may be granted pursuant to formal rules governing admission pro hac vice or pursuant to rules of the federal administrative agency. Under paragraph (c)(1) and (2), a lawyer does not violate this Rule when the lawyer appears before a court or agency pursuant to such authority. To the extent that a court rule or other law of this jurisdiction requires a lawyer who is not admitted to practice in
this jurisdiction to obtain admission pro hac vice before appearing before a court or agency, this
Rule requires the lawyer to obtain that authority.

(10) Paragraph (c)(2) provides that a lawyer rendering services in this jurisdiction on a temporary
basis does not violate this Rule when the lawyer engages in conduct in anticipation of a
proceeding or hearing in a jurisdiction in which the lawyer is authorized to practice law. Examples
of such conduct include meetings with the client, interviews of potential witnesses, and the review
of documents. Similarly, a lawyer admitted only in another jurisdiction may engage in conduct
temporarily in this jurisdiction in connection with pending litigation in another jurisdiction in which
the lawyer is or reasonably expects to be authorized to appear, including taking depositions in
this jurisdiction. Paragraph (c)(2) also permits conduct by lawyers who are associated with that
lawyer in the matter, but who do not expect to appear before the court or administrative agency.
For example, subordinate lawyers may conduct research, review documents, and attend
meetings with witnesses in support of the lawyer responsible for the litigation.

(11) Paragraph (c)(2) also permits a lawyer admitted to practice law in another jurisdiction to
perform services on a temporary basis in this jurisdiction if those services are in or reasonably
related to a pending or potential arbitration, mediation, or other alternative dispute resolution
proceeding in another jurisdiction, if the services arise out of or are reasonably related to the
lawyer's practice in a jurisdiction in which the lawyer is admitted to practice. The lawyer, however,
must obtain admission pro hac vice in the case of a court-annexed arbitration or mediation or
otherwise if court rules or law so require.

(12) Paragraph (c)(3) permits a lawyer admitted in another jurisdiction to provide certain legal
services on a temporary basis in this jurisdiction that arise out of or are reasonably related to the
lawyer's representation of a client in a jurisdiction in which the lawyer is admitted but are not within
paragraph (c)(2). These services include both legal services and services that nonlawyers may
perform but that are considered the practice of law when performed by lawyers.

(13) Paragraphs (c)(2) and (c)(3) require that the services arise out of or be reasonably related to
the lawyer's practice in a jurisdiction in which the lawyer is admitted. A variety of factors evidence
such a relationship. The lawyer's client may have been previously represented by the lawyer, or
may be resident in or have substantial contacts with the jurisdiction in which the lawyer is
admitted. The matter, although involving other jurisdictions, may have a significant connection
with that jurisdiction. In other cases, significant aspects of the lawyer's work might be conducted
in that jurisdiction or a significant aspect of the matter may involve the law of that jurisdiction. The
necessary relationship might arise when the client's activities or the legal issues involve multiple
jurisdictions, such as when the officers of a multinational corporation survey potential business
sites and seek the services of their lawyer in assessing the relative merits of each. In addition, the
services may draw on the lawyer's recognized expertise developed through the regular practice of
law on behalf of clients in matters involving a particular body of federal, nationally-uniform,
foreign, or international law.

(14) Paragraph (d) identifies two circumstances in which a lawyer who is admitted to practice in
another United States jurisdiction, and is not disbarred or suspended from practice in any
jurisdiction, may establish or maintain an office in this jurisdiction for the practice of law as well as
provide legal services on a temporary basis. Except as provided in paragraphs (d)(1) and (d)(2), a
lawyer who is admitted to practice law in another jurisdiction and who establishes or maintains an
office in this jurisdiction must become admitted to practice law generally in this jurisdiction.

(15) Paragraph (d)(1) applies to a lawyer who is employed by a client to provide legal services to
the client or its organizational affiliates, i.e., entities that control, are controlled by, or are under
common control with the employer. This paragraph does not authorize the provision of personal
legal services to the employer's officers or employees. The paragraph applies to in-house
corporate lawyers and others who are employed to render legal services to the employer. The
lawyer's ability to represent the employer outside the jurisdiction in which the lawyer is licensed
generally serves the interests of the employer and does not create an unreasonable risk to the
client and others because the employer is well situated to assess the lawyer's qualifications and the quality of the lawyer's work.

(16) If an employed lawyer under paragraph (d)(1) performs legal services in this jurisdiction, the lawyer is subject to the rules, rights and privileges governing the practice of law under SCR 2.111.

(17) Paragraph (d)(2) recognizes that a lawyer may provide legal services in a jurisdiction in which the lawyer is not licensed when authorized to do so by federal law or other law of this jurisdiction.

(18) A lawyer who practices law in this jurisdiction pursuant to paragraphs (c) or (d) or otherwise is subject to the disciplinary authority of this jurisdiction. See Rule 8.5(a).

(19) In some circumstances, a lawyer who practices law in this jurisdiction pursuant to paragraphs (c) or (d) may have to inform the client that the lawyer is not licensed to practice law in this jurisdiction. For example, that may be required when the representation occurs primarily in this jurisdiction and requires knowledge of the law of this jurisdiction. See Rule 1.4(b).

(20) Paragraphs (c) and (d) do not authorize communications advertising legal services to prospective clients in this jurisdiction by lawyers who are admitted to practice in other jurisdictions. Whether and how lawyers may communicate the availability of their services to prospective clients in this jurisdiction is governed by Rules 7.01 to 7.50.