Tax Matters

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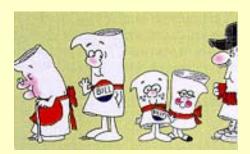
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IN THIS "LEGISLATIVE SESSION" EDITION OF TAX MATTERS:



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INTO THE LEGISLATIVE SESSION – IT BEGAN - JANUARY 17, 2015



The 2017 Regular Session of the New Mexico Legislature convened at noon on Tuesday, January 17, and ends at noon (or somewhere thereabouts) on March 18. The deadline for bill introduction is February 16. Legislation not acted on by the governor is pocket vetoed on April 7. The effective date of legislation that's not a general appropriation bill, a bill carrying an emergency clause or other specified effective date takes

effect on June 16. Being a "long" or 60-day session, non-budgetary legislation and items not related to the budget are fair game and not limited by the call of the Governor as they are in short 30-day sessions. It is already a very busy session, as high profile and contentious issues in the wake of an election cycle that re-installed the Democratic majority in the House, not to mention the significant turnover in general membership and Peter Wirth replacing Michael Sanchez as Senate Majority Leader – may make things even harder but more interesting.

New Mexico has an uncompensated volunteer legislature comprised of a 70 member House of Representatives and a 42 member Senate. Legislative sessions alternate between 30-day budget related sessions in even numbered years, and unconstrained 60-day sessions in odd-numbered years.

Click <u>here</u> to the see the daily bill locator on the legislative website. We have our list of introduced tax related legislation in both chambers below.

The Legislative Council Service maintains copies of bills, compiles locators, and publishes lists of bill conflicts during the course of the session. Most information is available in a timely and electronic fashion from their rather robust website, which can be reached at https://www.nmlegis.gov/. The site has become increasingly functional and reliable over time. Information is reasonably up to date and legislation can be easily followed from home.

Tax-pectations for the Session



The 60-day session has arrived. In addition to a new year, we have several new members of both houses, as well as a new Democratic leadership in the House. Not being a "budget only" 30-day session, not just tax/budget issues and the controversy they bring are fair game, but so are other controversial issues, such as those we've seen from prior sessions that we're sure to see again, like social promotion, crime, education, and minimum wage will come up.

This year however, all of the oxygen in the room will be consumed by matters of budget – or lack thereof – and taxes to a lesser extent. The beginning of most 60-day sessions is slow, and

full of pomp and circumstance. This year however, the fact the state was in a deficit position for the current fiscal year that we're more than half-way through - even after the October Special Session – which was intended to fix just that – meant that the first week and half of this session were really a second special session on 2017 solvency. The December consensus revenue forecast had the legislature \$141 million short for 2017, and 2018 has a deficit of \$93M under 2017 appropriations ("negative new money"), and that doesn't address increasing Medicaid and other costs, not to mention the need to budget for some money in reserve so we don't have to have yet another special session on solvency again soon. The December consensus revenue estimate can be found on the LFC website here.

[NMTRI Note: the forecast was not revised last week, so the forecast remains unchanged from December (above). There is a little reason for optimism in revenue and confidence in the forecast this year – one being the fact that it isn't being revised...]

The 2017 solvency discussions were fairly cordial, in part because they were collectively sweeping, swapping, and deferring every dollar they could to cover the current year deficit. Taxes and/or more painful cuts were never really a part of that conversation because it was too late for those to be effective tools in the current year. Now, there aren't any pennies left in the couch, we're already flying on fumes, and the conversation is going to be nothing but budget and taxes for 2018. In her Executive budget (found here on the Governor's website) Governor Martinez's proposes to further reduce spending across government, and proposes requiring state workers to contribute more for their retirement, saving the state the portion on whatever was swapped. She argues it can be done without new taxes and has threatened to veto any such increases. Democrats in particular have strongly suggested revenue enhancements must be a part of the solution. The debate still has really just barely begun.

[NMTRI note: closing "loopholes" might be acceptable revenue enhancements for both parties, but what they are may be in the eyes of the beholder...]

What Happened this Week



With the deadline to introduce bills passing last week, the House of Representatives currently ended up with 577 bills introduced and the Senate has 538 bills introduced. The last 67 House bills and 49 Senate bills are what are referred often referred to as "dummy" bills. They often carry a title of "for the public peace, health, safety, & welfare" and contain little or no substance. They tend to be introduced by committee chairs on the introduction deadline and can serve as vehicles for legislation after the

introduction deadline passes with an amendment or committee substitute.

Since the forecast was solidified, it was time for the House to move – and they did. On a party line vote, the House Taxation and Revenue Committee pushed out the committee substitute for Vice Chair Carl Trujillo's <u>HB 202</u>. That bill was his internet/remote seller proposal, however the

committee substitute added several new proposals making the package worth \$200-270M. That number assumed \$20M for remote sales, and the rest attributable to the remainder of the package. The LFC estimate provided a range because of the likely unconstitutionality of a proposed heavy vehicle license tax added to the proposal. Also added was an increase in the motor vehicle excise tax from 3% to 4%, and the healthcare taxation proposal found in Sen Smith and Ingle's SB 457 (which makes changes to hold harmless distributions, repeals 7-9-77.1 (Medicare/Tricare GRT deduction) and 7-9-96 (hospital GRT credit), amends 7-9-93 (practitioner GRT deduction) and 7-9-61 (50% hospital deduction) to provide a 60% deduction for hospital and practitioner services). It also raises the Motor Vehicle Excise tax from 3 to 4%. It, along with the \$6 billion House budget in the form of HB 1, were passed out of the House on a party line vote and now sit in the Senate.

Last week we briefly mentioned three administrative proposals from the Taxation and Revenue Department that were dropped in the House. We somehow missed two more, which have been added to the bill table below. One, Rep Small's HB 376, would require employers with twenty-five or more employee ("large" NM employers) to file annual statements of employee withholding electronically with the Taxation and Revenue Department. The other, HB 492 from Reps Powdrell-Culbert and Gallegos, creates an independent taxpayer advocate office and makes changes to the tax administration act to create an office with powers to assist taxpayers including providing relief from incorrect assessments of tax, penalty and interest.

One way to identify more favored or less controversial bills is to look at what gets out of their respective House earlier than normal – or even heard by another house's committee. That has happened to a small handful of bills. Rep Crowder and Gonzales's Local Option Fuel Tax in their HB 63 renames and expands the County and Municipal Gasoline Tax Act to apply to all municipalities and counties, and allows the inclusion of special fuel (diesel) in the tax program. The above referenced House tax package in the form of Carl Trujillo's HB 202 is in the Senate of course, and Rep Alcon, Wooley, and Johnson's Native American Income Tax Settlement Fund proposal in their HB 148 is in Senate Finance with HB 63 (always a last stop committee before the Senate floor). It creates an appropriation for the Native American veteran's income tax fund" to pay claims past the time limit on state taxes withheld from native servicemen and/or spouses that wasn't previously refunded through prior similar effort.

There are only a couple of tax related Senate bills in the House. Sen Shendo's <u>SB 181</u> adds the higher education department to the definition of "claimant agency" for purposes of refund offset in the NMTRD tax refund offset program. Senator Munoz is proposing to increase the maximum rate that that may be imposed under the Local Liquor Excise Tax Act from 6 to 9%, and changes the population range and property tax values of counties that can impose the tax so that the imposing/beneficiary county (McKinley) may continue to do so at a higher rate <u>SB 247</u>. Both proposals are awaiting hearing in their first of two committee assignments in the Senate.

The House Taxation and Revenue Committee heard most of the rest of Rep Harper's tax reform package in his HB 412. The Saturday (yesterday) hearing was mostly informational as no action was taken. Roughly the second half of the bill was discussed by the sponsor and committee, and the remaining portion yet to be presented – property tax – will likely be heard during the week in one of the regularly scheduled hearings. Also on the tax reform front, Senator Sharer's <u>SB 123</u>

was heard and passed out of Senate Corporations with a "no-recommendation" vote – so it now sits in the Senate Finance Committee.

There was less action in the Senate this week, as the bills we're focused on start to make their way to the corral that is the Senate Finance Committee.

[NMTRI EXTENDED note: the House budget and tax proposal is on time or a bit late, but not likely the way the story ends. Healthcare tax proposals are complicated and controversial, and the vehicle permit proposal brings back memories of "cab card" discussions in our not too distant parochial past (it's unconstitutional – fact is it's really hard to raise lots of money on out of state truckers – legally – without taxing your own).

The tax reform conversation Saturday was more dynamic than anticipated. The controversial subject of whether and to what extent to tax food came up. Rep. Harper said the issue was about political populism. He's right and we mentioned this last week, albeit not in that context. Educated policy makers have to understand political realities, but when evaluating tax/fiscal needs within the context of their options, one hopes they first consider the ideal answer before applying political fixes. In that sense, the "food tax" has become a political dog whistle (and likely fundraising mechanism) for some. But it is a real subject, certainly worthy of consideration – the role in the tax base, issues with regressivity or food insecurity, etc. Those are much harder conversations, however, than can be had while facing those who deploy demonizing demagoguery. No one should declare victory over a suboptimal solution. Populism didn't begin with the latest election, and it doesn't necessarily provide the answers to the hard questions but does come with a real cost. "Feeling" good isn't always free.

What had a populist ring to it in 2004, getting rid of tax on food and certain medical services sold to insurance companies – and doubling down on the cost by absorbing the local hit as well, came at the cost of increasing tax on everything else, effectively destroying our state and local tax system over time, resulting in every increasing rates and a trend in a narrowing unstable base. It made the state less competitive than it was because taxes on business inputs went up. But most of all, it was regressive and hurt the poorest of the poor, the families using food stamps who got little to no break (because food stamp purchases weren't taxable anyway) but now pay higher taxes on everything else they buy. The additional taxes those low-income households pay simply helped defray the tax cut that wealthy families, tourists and others on their food purchases. But most troubling of all has been the inability of some to face these facts and find a better solution.]

Holy Tax Credits Batman



We mentioned earlier that we ultimately saw more credits and deductions introduced than we'd expected given the fiscal situation – with an uptick in the proposals as we approached the introduction deadline. Below is a list of the various tax credits and narrowly defined tax deduction proposals we've identified. There are twenty, although some are similar or identical to others.

Bill	Title: Link to bill language: Description
Number/	and the second s
Sponsor:	
HB 48	Small Business Income Tax Deduction: HB 48
Maestas	
Barnes	
HB 61	Extend Solar Market Tax Credit: HB 61
Maestas	
Barnes	
HB 68	Rural Healthcare Practitioner Tax Credit: HB 68
Garcia/T	
Salazar	
HB 76	Estate or Trust Distribution Tax Deduction: HB 76
J Trujillo	
HB 82	Extend Solar Market Tax Credit: HB 82
McQueen	
HB 192	Film Tax Credits & Residency: HB 192
Ely,	·
McCamley	
HB 193	Solar Market Tax Credit Permanent: HB 193
Ely	
HB 249	College Special Event Gross Receipt: HB 249
Martinez,	
Ferrary,	
Small,	
HB 311	Increase Working Families Tax Credit: HB 311
Rubio	
HB 366	High Wage Jobs Tax Credit Applications: HB 366
Lewis/Harpe	
r	
HB 440	Renewable Energy Tax Credit Changes: <u>HB 440</u>
Dodge/Crow	
der	

SB 94	Nonathletic Event Gross Receipts: SB 94
Papen	
SB 196	Small Business Investment Tax Credit: SB 196
Campos	
SB 326	Frontier Community Investment Tax Credits: SB 326
Campos	
SB 390	Film Tax Credit "Production Facility": SB 390
Steinborn	
SB 432	Renewable Energy Tax Credit Changes: SB 432
Sanchez	
SB 438	New Jobs & Investments Tax Credit: SB 438
Munoz/Grigg	
S	
SB 460	Sunset Tax Credits: SB 460
Cisneros	
SB 479	Bioscience Business Tax Credits: <u>SB 479</u>
Munoz	
SB 485	Military Base Construction Gross Receipts: SB 485
Burt	

Tax Increase Anyone?



We'd also mentioned seeing a few more tax increase proposals than we're used to seeing, reflecting both the fiscal crisis and the polarity change in the House of Representatives. Some are the anticipated retreads we've come to expect, but there are some new ideas and new variations on old themes as well, particularly given the conflation of general and road fund budget concerns. We may have missed one or two, but we counted twenty tax

increase proposals (we've didn't count any of the tax reform proposals in that number, although we did count Senator Wirth's mandatory combined reporting proposals since it is historically believed to raise revenue, although that can depend and may not be the case).

The following is our list of tax increase proposals introduced in this session:

Bill	Title: Link to bill language: Description
Number/	
Sponsor:	
HB 63	Local Option Fuel Tax: HB 63
Crowder/Go	
nzales	
HB 89	Cannabis Revenue & Freedom Act: HB 89
McCamley	
Martinez	
HB 102	Marijuana Tax Act: HB 102

Rehm	
HB 117	Supplemental Income Tax: HB 117
Caballero	
HB 167	Car Excise Tax To Road Fund: HB 167
Little	
HB 202	Tax of Business Without Physical Presence: HB 202
Carl Trujillo	
HB 266	Short-Term Rental Occupancy Tax: HB 266
Carl Trujillo	Salar raining swapming run 222 200
HB 282	Increase Cigarette & E-Cigarette Taxes: HB 282
Thompson/A	
rmstrong	
HB 310	Income and Capital Gains Taxes: HB 310
McCamley	
HB 324	Additional Tax Brackets: HB 324
Maestas	
HB 332	Nonprofit Gross Receipts Exemption: HB 332
Garcia	
Richard/Mart	
inez/Cisneros	
HB 365	Limit Capital Gain Deduction: HB 365
Christine	
Trujillo,	
Thomson	
HB 487	Tax Gas at the Rack: HB 487
Townsend,	
Ruilobo,	
Gonzales,	
Scott	
HB 492	Taxpayers Rights Advocate Office Act: HB 492
Powdrell-	
Culbert/Davi	
d Gallegos	
HB 503	Change Income Tax Brackets & Rates: <u>HB 503</u>
Maestas	
HB 504	Income Tax Changes: <u>HB 504</u>
Maestas	
HB 509	Tax at the Rack: HB 509
Gonzales,	
Carl Trujillo,	
Ruiloba,	
SB 1	Unitary Group Combined Reporting: SB 1
Wirth	
SB 50	Additional Upper -tier Tax Brackets: <u>SB 50</u>
O'Neill	

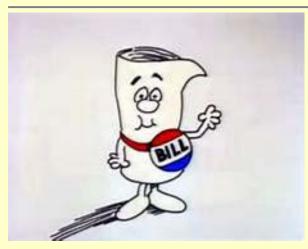
SB 95	Gas Tax Increase & Distribution: SB 95
Sanchez	
SB 131	Gas Tax, Road Fund & Distributions: SB 131
Smith,	
Gonzalez	
SB 132	Gas Tax, Road Fund & Distributions: SB 132
Smith,	
Gonzalez	
SB 199	Delay Certain Tax Changes: SB 199
Smith	
SB 231	Increase Cigarette & E-Cigarette Taxes: SB 231
Morales	
SB 232	Carbonated Beverage Gross Receipts: SB 232
Ortiz y Pino	
SB 247	Liquor Tax and County Definition: SB 247
Munoz	-
SB 254	Short Term Rental Occupancy Tax: SB 254
Sapien	
SB 264	Taxation of Internet Sales: SB 264
White/Trujill	
0	
SB 288	Taxes and Surtaxes for Early Childhood Fund: SB 288
Padilla	•
SB 314	Raise Liquor Excise Tax for Certain Beverages SB 314
McSorley	
SB 344	Income Tax Rates & Pre-K Funding: SB 344
Tallman	
SB 353	Increase Motor Vehicle Excise Tax: SB 353
Stewart	
SB 375	Royalty Rates on State Trust Lands: SB 375
Morales	
SB 389	Permanent Top Corporate Tax Rate: SB 389
Tallman	
SB 408	Limit capital Gain Deduction: <u>SB 408</u>
Wirth	
SB 416	Gross Receipts on Sale of Certain Food: SB 416
Munoz	
SB 432	Renewable Energy Tax Credit Changes: <u>SB 432</u>
Sanchez	
SB 433	Hospital Tax for Medicaid Trust Fund: SB 433
Cisneros	
SB 436	Gas Tax & Distributions: SB 436
Campos	
SB 441	Gross Receipts Food Definitions: SB 441
Smith	
SB 448	Healthcare Tax Exemptions and Medicaid Fund: SB 448

Ortiz y Pino	
SB 454	Local Option Property Tax for Schools: SB 454
Stewart	
SB 457	Gross Receipts Tax Changes: SB 457
Smith/Ingle	
SB 460	Sunset Tax Credits: SB 460
Cisneros	
SB466	Water & Sanitation District Tax Levy Limitation: SB 466
Griggs	

[NMTRI note: we broke down tax increases/decreases impacting the general or road funds negatively or positively. Neither an increase nor decrease is necessarily a good or bad thing. We don't view terms like tax cut or increase in the pejorative. It's all about the system, how well a proposal fits within that system, and the design of the proposal itself. Even good ideas can be poorly crafted – leading to other and sometimes bigger problems. Yes, the "Feel Good New Mexico Act" may not actually do that – so regrettably the proposals actually have to be read. Happy reading!]

Thanks for Reading

Join us weekly through the session as we try to provide balanced policy analysis, commentary and discussions of the tax and budget proposals that implicate tax policy in New Mexico. Join us weekly through the session as we try to provide balance policy analysis, commentary and discussions of the tax and budget proposals that implicate tax policy in New Mexico.



Bills with significant tax implications introduced in 2017 Regular Legislative Session:

Note – Income Tax bills are effective tax years beginning on or after January 1, <u>2018</u> unless otherwise noted. "TYBA" = Tax years beginning on or after. Bills with an emergency clause are effective upon signature if enough votes are obtained. Bills with no effective date. Other notes: "CS" indicates committee substitute; "a" indicates amended.

Bill Number/ Sponsor:	Title: Link to bill language: Description	Assignments- Location:
HB 8 Dodge/Lunds trom	Eliminate Cigarette Tax Distribution HB 8 Eliminates the 1.25% distribution to the NMFA from Cigarette Tax revenues. Associated bonds have been retired.	HAFC
HB 48 Maestas Barnes	Small Business Income Tax Deduction: HB 48 Creates a personal income tax deduction for Schedule C or E business income, of up to 50% up to \$250K in income (50% for the first \$50K, 40% for the 2 nd 50K, etc.)	HBIC/HTRC- HBIC-DP- HTRC
HB 55 C Trujillo	Liquor Tax to DWI Grant Fund & Drug Courts: HB 55 Makes permanent a previous temporary increase in distribution to the local DWI grant fund of 46%. The proposal also adds a 4% distribution to the administrative office of the courts.	HLELC/HTR C-HLELC- DP-HTRC
HB 61 Maestas Barnes	Extend Solar Market Tax Credit: HB 61 Reinstates the recently sunsetted Solar Market Development Tax Credit, but phases the credit amount down from 10% to 5% in 1% annual increments from 2019-2025.	HLEDC/HTR C-HLEDC- DP-HTRC
HB 63 Crowder/Go nzales	Local Option Fuel Tax: HB 63 Renames and expands the County and Municipal Gasoline Tax Act to apply to all municipalities and counties, and allows the inclusion of special fuel (diesel) in the tax program.	HLELC/HTR C-HLELC- DP-HTRC- DP/a-fl/a- Passed/H- SJC/SCORC/ SFC-SJC-DP- SCORC
HB 68 Garcia/T Salazar HB 76 J Trujillo	Rural Healthcare Practitioner Tax Credit: HB 68 Changes the present law credit to expand the amount of credit and reduce the number of qualified practitioners. Estate or Trust Distribution Tax Deduction: HB 76 Creates a deduction from trust income for distributions to non-New Mexico beneficiaries. Excluded from the deductions are those things, with the exception of business income, would otherwise not be subject to	HHHC/HTRC -HHHC-DP- HTRC HHHC/HTRC -HHHC-DP- HTRC

	NM income tax if earned in NM by a nonresident.	
HB 82 McQueen	Extend Solar Market Tax Credit: HB 82 Reinstates the recently sunsetted Solar Market Development Tax Credit, but phases the credit amount down from 10% to 5% in 1% annual increments from 2019-2025.	HLEDC/HTR C-HLEDC
HB 89 McCamley Martinez	Creates several Acts and regimes for the purpose of regulating and taxing recreational cannabis. The tax portion imposes a statewide tax, distributed to public schools, in the amount of 15%. The proposal provides for 5% general purpose local option taxes for municipalities and counties that can be approved by the governing bodies without voter approval.	HCPAC/HBI C/HAFC- HCPAC- w/rec-HBIC
HB 96 Baldonado	Hospital Tax Levy Petitions for Action: HB 96 Provides that services called for in ballot measures may not begin less than seven years after the ballot measure, but must begin within four years unless otherwise stated. If services have not commenced timely, any elector or owner may petition the requirement of the services begin, alternative approved use of the funding, or request a refund of the taxes.	HHHC/HTRC -HHHC-DP- HTRC
HB 102 Rehm	Marijuana Tax Act: HB 102 Creates a new act that creates registration and recordkeeping requirements for marijuana production, distribution and sale. The proposal imposes a \$25/ounce tax on medical marijuana sales (the proposal does not address recreational sales/use)	HBIC/HTRC/ HAFC-HBIC
HB 117 Caballero	Supplemental Income Tax: HB 117 Effectively creates a higher tier tax bracket for those earning over \$100/150K (single/family) that increases the top rate .3% in 2017, .5% in 2019, .8% in 2019, and 1% in 2020 where it becomes permanent.	HLEDC/HTR C-HLEDC
HB 148 Alcon, Wooley, Johnson	Native American Income Tax Settlement Fund: HB 148 Creates an appropriation for the Native American veteran's income tax fund" to pay claims past the time limit on state taxes withheld from native servicemen and/or spouses that wasn't previously refunded.	HSIVC/HAF C-HSIVC- DP/a-HAFC- w/drnPassed/ H-SIAC/SFC- SIAC-DP- SFC
HB 152 Thomson	Tax Expenditure Budget: <u>HB 152</u> Requires tax expenditure and dedicated revenue reports from the consensus revenue estimating group by October 15 of every year.	HSIVC/HTR C-HSIVC- DP-HTRC
HB 167 Little	Car Excise Tax To Road Fund: HB 167 In 25% increments over 4 years, the proposal moves 100% of motor vehicle excise tax distributions from the general fund to the road fund.	HTPWC/HTR C-HTPWC- ref HAFC- HTPWC- DP/a-HTRC
HB 169 Little	Income Tax Deductions: <u>HB 169</u> Eliminates the add back of state tax paid to for those who itemize deductions for federal purposes.	HCPAC/HBI C/HTRC- HCPAC

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HB 176	Muni Enviro Services Gross Receipts: HB 176	HLELC/HTR
Ezell, Nibert,	Expands the uses of and renames the municipal environmental services	C-HLELC-
Wooley	gross receipts tax increment (to "municipal infrastructure and	DP-HTRC-
	environmental gross receipts)	DNP-CS-/DP
HB 184	Property Tax Revenue To Charter Schools: <u>HB 184</u>	HEC/HTRC-
Youngblood	Requires treasurers to report to charter schools and school districts the	HEC-DP-
	amounts share of tax due the charter school and requires the school	HTRC
	district to distribute that share to the charter school if the money goes to	
	it first.	
HB 192	Film Tax Credits & Residency: HB 192	HBIC/HTRC-
Ely,	Removes the \$50M program cap and instead provides for the cap to be	HBIC-DP/a-
McCamley	indexed to the CPI (i.e. 53.8M in 2018)	HTRC
HB 193	Solar Market Tax Credit Permanent: HB 193	HBIC/HTRC-
Ely	Expands and makes permanent the recently sunsetted credit, increase the	HBIC
	prio\$2M annual cap to \$5M, and increases the credit percentage from	11210
	10% to 15% for those making less than \$43,871 in taxable income.	
	Extends the credit to corporate income taxpayers.	
HB 202	Tax of Business Without Physical Presence: HB 202	HBIC/HTRC-
Carl Trujillo	Narrows engaging in business for purposes of the GRT to not include	HBIC-DP-
Can mujino		HARK-DNP-
	those without nexus and unregistered with less than \$100K sales in NM,	
	changes the definition of place of business to include the buyer's location	CS/DP-
	in the case of those selling goods or services with no other place of	Passed/H-
	business in NM. The committee substitute added the healthcare taxation	SCORC/SFC-
	scheme with a 60% deduction found in, increases the motor vehicle	SCORC
	excise tax from 3-4%; imposes a new commercial vehicle license tax.	
HB 249	College Special Event Gross Receipt: HB 249	HEC/HTRC-
Martinez,	Extends the gross receipts tax deduction for NMSU's Pan Am Center	HEC-DP-
Ferrary,	(only) and creates a new governmental gross receipts tax deduction for	HTRC
Small,	the same purpose.	
HB 266	Short-Term Rental Occupancy Tax: <u>HB 266</u>	HBIC/HTRC-
Carl Trujillo	Effectively expands the lodgers tax act by striking the limitation that	HBIC-DP-
	three or more units be available (expanding scope to single-unit rentals)	HTRC-DP
HB 282	Increase Cigarette & E-Cigarette Taxes: HB 282	HTRC
Thompson/A	Triples the cigarette tax (\$2.25/pack vs. \$75); changes distribution	
rmstrong	percentages to most beneficiaries to maintain funding at present levels.	
HB 310	Income and Capital Gains Taxes: HB 310	HTRC
McCamley	Adds a 5.9% bracket to singles with taxable income in excess of \$75K	
·	(single) or \$150K (married filing joint or HOH); repeals 50% the	
	deduction for capital gains (retains \$1K deduction); increases motor	
	vehicle excise tax from 3% to 5%.	
HB 311	Increase Working Families Tax Credit: HB 311	HTRC
Rubio	Doubles present law credit benefit of 10% of the federal earned income	
110010	tax credit (which the NM credit piggybacks) to 20% of federal while also	
	effective doubling the present law tax on capital gains by eliminating the	
	50% deduction for capital gains from income (the \$1000 deduction is not	
	eliminated).	
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-HCPAC
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HB 457	Tax Info Avail to Local Gov't: HB 457	HTRC
Ely	Amends confidentiality provisions regarding what the NMTRD can share	
	with local governments, providing that IRS authorization is only required	
	for information requiring IRS authorization to be released.	
HB 486	Civil Legal Svc. Fund Tax Refund Contribution: HB 487	HJC/HTRC-
Brown	Creates an optional personal income tax donation of available refund to	HJC
Diown	the legal services fund.	113 C
HB 487	Tax Gas at the Rack: HB 487	HTPWC/HTR
Townsend,		C-HTPWC
· · · · · · · · · · · · · · · · · · ·	Replaces the present distributor based fuel tax acts (gasoline and special	C-HIPWC
Ruilobo,	fuel) with a new "motor fuel taxes act", imposed at the rack, with a new	
Gonzales,	administrative regime of deductions and refunds (export, gov't, tribe and	
Scott	member deductions exist).	
HB 492	Taxpayers Rights Advocate Office Act: HB 492	HSIVC/HAR
Powdrell-	Creates an independent taxpayer advocate office and makes changes to	K-HSIVC
Culbert/Davi	the tax administration act to create an office with powers to assist	
d Gallegos	taxpayers including providing relief from incorrect assessments of tax,	
	penalty and interest.	
HB 503	Change Income Tax Brackets & Rates: HB 503	HLEDC/HTR
Maestas	Changes brackets and increases rates (to 6% top rate on taxable income	C-HLEDC
	>\$75K single/and \$90K married/hoh).	
HB 504	Income Tax Changes: HB 504	HLEDC/HTR
Maestas	Changes incomes tax brackets and increases rates, reduces itemized	C-HLEDC
	deductions, repeals numerous credits (college fund, veteran employment,	
	uncompensated medical care, capital gains (all)-Angels, green credits	
HB 509	Tax at the Rack: HB 509	HTRC
Gonzales,	Replaces the present distributor based fuel tax acts (gasoline and special	IIIIC
Carl Trujillo,	fuel) with a new "motor fuel taxes act", imposed at the rack, with a new	
Ruiloba,	administrative regime of deductions and credits (tribal distributor	
Kunooa,	deduction is gone), and increases the tax on gasoline and special fuels by	
	5 cent/gal tax.	
	5 cent/gai tax.	
SB 1	Unitory Crown Combined Denoutings CD 1	SCODC/SEC
	Unitary Group Combined Reporting: SB 1	SCORC/SFC-
Wirth	Requires mandatory unitary combined reporting on a waters edge basis.	SCORC-DP-
	Provides elections for alternate worldwide combined and nexus-	SFC
	consolidated filing groups.	
SB 50	Additional Upper -tier Tax Brackets: <u>SB 50</u>	SCORC/SFC-
O'Neill	Restores the top 8.2% personal income tax rate for individuals/married	SCORC
	filing separate with taxable income over \$187.5K, and married/HOH	
	with taxable income in excess of \$375K.	
SB 94	Nonathletic Event Gross Receipts: SB 94	SCORC/SFC-
Papen	Extends the gross receipts tax deduction for NMSU's Pan Am Center	SCORC-
	(only) and creates a new governmental gross receipts tax deduction for	DP/a-SFC-
	the same purpose.	DP-Passed/S
SB 95	Gas Tax Increase & Distribution: SB 95	SCORC/SFC-
Sanchez	Increase the gasoline tax by 10 cents and the special fuel (diesel) tax by	SCORC-w/o
	and the special fact (dresser) that by	

	5%, reducing distribution percentages commensurately to hold consistent distributions to smaller fund beneficiaries.	rec-SFC
SB 100	Payments to Partners Gross Receipts: SB 100	SCORC/SFC-
Pirtle	Expands present law to specify guaranteed payments to partners (all) are	SCORC-w/o
	exempt from the gross receipts tax.	rec-SFC
SB 123	Tax Reform: SB 123	SCORC/SFC-
Sharer	Proposes a broad elimination of gross receipts tax exemptions and	SCORC-w/o
Sharer	deductions, reduces rates.	rec-SFC
SB 131	Gas Tax, Road Fund & Distributions: SB 131	SCORC/SFC-
Smith,	Increases the gasoline and special fuels taxes by 10 cents/gallon until	SCORC-w/o
Gonzalez	7/1/19, at which time the rate would be indexed to the chained price	rec-SFC
Golizalez	<u> </u>	166-356
	index. Distributions are adjusted, and a new fund is created. Half of new	
	revenue is shared with local governments for road maintenance, and the	
GD 100	other half can be used for up to five years for general fund reserves.	acop c/arc
SB 132	Gas Tax, Road Fund & Distributions: SB 132	SCORC/SFC-
Smith,	Increases the gasoline and special fuels taxes by 10 cents/gallon until	SCORC-w/o
Gonzalez	7/1/19, at which time the rate would be indexed to the chained price	rec-SFC
	index. Distributions are adjusted, and a new fund is created. Half of new	
	revenue is shared with local governments for road maintenance, and the	
	other half can be used for up to Increases the gasoline and special fuels	
	taxes by 10 cents/gallon until 7/1/19, at which time the rate would be	
	indexed to the chained price index. Distributions are adjusted, and a new	
	fund is created. Half of new revenue is shared with local governments	
	for road maintenance, and the other half can be used for up to five years	
	for general fund reserves.	
SB 138	Enrolled Agents At Tax Protests: SB 138	SCORC/SFC-
Candelaria	Amends the Tax Administration Act to allow enrolled agents to represent	SCORC-DP-
	taxpayers in matters beyond income taxes (present law limits	SJC
	representation to matters of income taxation).	
SB 181	Colleges As Tax Refund Intercept Claimants: SB 181	SCORC/SFC-
Shendo	Adds the higher education department to the definition of "claimant	SCORC-DP-
	agency" for purposes of refund offset in the NMTRD tax refund offset	SFC-DP-
	program.	Passed/S-
		HEC-HRTC-
		HEC
SB 196	Small Business Investment Tax Credit: <u>SB 196</u>	SCORC/SFC-
Campos	Creates a personal income tax credit on qualified investments in NM not	SCORC
	to exceed 25% of a qualified investment not to exceed \$250K. The	
	credit may be carried forward for 5 years and the program has a \$2M	
	annual payout cap (first come)	
SB 199	Delay Certain Tax Changes: SB 199	SCORC/SFC-
Smith	Restores last year's corporate income tax rate and single sales factor	SCORC
	election percentage (HQ) to last year's levels, and freezes them until	
	2019.	
SB 231	Increase Cigarette & E-Cigarette Taxes: SB 231	SCORC/SFC-
Morales	Slightly more than triples the tobacco products tax, and includes e-	SCORC-
	cigarette and other tobacco smoking devices not currently taxable (i.e.	DP/a-SFC
	The second secon	

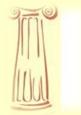
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	pipes, papers, etc.) into the present sin tax regime for non-cigarettes.	
	Also, the proposal almost doubles the cigarette tax.	
SB 232	Carbonated Beverage Gross Receipts: SB 232	SCORC/SFC-
Ortiz y Pino	Specifically excludes "carbonated beverages" from the definition of	SCORC
	"food" for purposes of the GRT food deduction found in 7-9-92.	
SB 247	Liquor Tax and County Definition: SB 247	SCORC/SFC-
Munoz	Increases the maximum rate that that may be imposed under the Local	SCORC-DP-
	Liquor Excise Tax Act from 6 to 9%, and changes the population range	SFC-DP/a-
	and property tax values of counties that can impose the tax so that the	PAssed/S-
	imposing/beneficiary county (McKinley) may continue to do so at a	HLELC/HTR
	higher rate.	C-HLELC
SB 254	Short Term Rental Occupancy Tax: SB 254	SCORC/SFC-
Sapien	Effectively expands the lodgers tax act by striking the limitation that	SCORC-DP-
	three or more units be available (expanding scope to single-unit rentals).	SFC-DP
SB 264	Taxation of Internet Sales: SB 264	SCORC/SFC-
White/Trujill	Narrows engaging in business for purposes of the GRT to not include	SCORC-DP-
0	those without nexus and unregistered with less than \$100K sales in NM,	SFC
	changes the definition of place of business to include the buyer's location	
	in the case of those selling goods or services with no other place of	
	business in NM.	
SB 274	Tax Determination of In-State Sales and Services: SB 274	SCORC/SFC-
Wirth/Harper	Strikes present law language providing that services and intangibles be	SCORC
witui/fraiper	sourced, for sales factor purposes, on a greater of cost of performance	BCORC
	basis (where the property and payroll factors are) and inserts language	
	requiring that those sales be sourced like tangible property where the	
	buyer/customer is located.	
	ouyer/eastorner is rocated.	
SB 288	Taxes and Surtaxes for Early Childhood Fund: SB 288	SCONC/SCO
Padilla	Creates an Emergency Oil and Gas Tax Surtax in the amount of 1/100	RC/SFC-
1 dollid	percent of value (essentially collected like the regular tax but without	SCONC
	deductions such that the base differs. Imposes a \$.01/kw on electricity	Beorte
	generated in NM but exempts governments and those generating for their	
	own purposes or who don't generate more than 500kw excess in 24hrs.	
	Creates an early childhood education fund to be administered by CYFD	
	for the purpose of supporting certain programs.	
SB 300	Transfer of Liquor Excise Tax Credit: SB 300	SCORC/SFC-
Munoz	Creates a nonrefundable personal income tax credit, which may be	SCORC/SI'C-
Munoz	carried forward for up to five years, for liquor licenses purchased for	SCORC
	over \$400K and transferred outside an eligible county (McKinley) to	
	anywhere else. The amount of the credit is 60% of the amount paid for	
	•	
CD 200	the license. Percepting Salag of Souriess by Invisdiction, SP 200	SCODC/SEC
SB 309	Reporting Sales of Services by Jurisdiction: SB 309	SCORC/SFC-
Smith	Changes gross receipts tax reporting rules for in state service providers,	SCORC
	requiring them to report gross receipts tax at the location attributable to	
	the ultimate consumer.	acop c/crc
SB 314	Raise Liquor Excise Tax for Certain Beverages SB 314	SCORC/SFC-
McSorley	Raises liquor taxes by up to more than 750% depending on the category	SCORC

of alcohol (beer is increased the most, spirits second, NM beer least, etc), until 2021, at which time the tax is indexed to rise with consumer price index. SB 326 Frontier Community Investment Tax Credits: SB 326 SCOR	
index.	
+ 5D 320 Frontier Community investment 1ax Credits: 5D 320 SCOR	RC/SFC-
Campos Creates a new personal and corporate income tax credit (nonrefundable-	
3 yr carryforward) in an amount equal to 25% of up to \$100K for	
"qualified investments" in "qualified businesses" in frontier	
communities. Contains clawbacks and reporting requirements.	
	RC/SFC-
Griggs Excludes dividends and interest earned by those over 55 from the SCOR	
definition of "modified gross income" for purposes of the personal	i.C
income tax; reduces corporate income tax rates, increases personal and	
corporate veteran employment credits (from \$1-5K), reduces all	
healthcare practitioner credits to \$2K, imposes a new healthcare	
practitioner and food tax at the rate of 3.775% (shares 1% with locals),	
increase the motor vehicle excise tax from 3-4% in .5% increments,	
imposes new recordation tax (i.e. real estate transfer tax).	
	SCORC/
8	
	SCORC
	SCORC
married/HOH in excess of \$250,000, repeals the present law 50% capital	
gains deduction.	OC/CEC
	RC/SFC-
Stewart Increases the motor vehicle excise tax rate from 3 to 4%. SCOR	
	NC/SCO
Morales Expands the royalty base to include flared natural gas. RC/SI SCON	
	RC/SFC-
Munoz Effectively moves premium tax collection to the taxation and revenue SCOR	iC
department and places the premiums tax administration within the	
purview of the tax administration act.	O/GEG
	RC/SFC-
Tallman Freezes "permanently" the corporate income tax top rate at 6.2% for SCOR	iC .
2017 and tax years thereafter (eliminating the scheduled 2018 reduction	
to 5.9%).	
·	RC/SFC-
Steinborn Reduces from t 50 to 45 the number of acres required to be a production SCOR	iC .
facility for purposes of the film production tax credit.	
	RC/SFC-
Wirth Adds definitions and creates an addition to "base income" for the SCOR	iC .
"amount of any deduction claimed in calculating taxable income for all	
expenses and costs directly or indirectly paid, accrued or incurred to a	
captive real esteate investment trust."	O (CEC
	RC/SFC-
Winth Himmotog the \$10% deduction to account from income (the \$1000) COVII	(C
Wirth Eliminates the 50% deduction for capital gains from income (the \$1000 deduction is not eliminated) effective 2017, makes exception to	

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	estimated payment penalties.	
SB 414	Disclosure of Tax Refund Loan Fees: SB 414	SCORC/SFC-
Munoz	Limits and requires disclosure of personal income tax refund anticipation	SCORC
	loan fees, prohibits certain acts.	
SB 416	Gross Receipts on Sale of Certain Food: SB 416	SCORC/SFC-
Munoz	Narrows the definition of food eligible for the gross receipts tax	SCORC
	deduction in 7-9-92, to exclude certain non-nutritional foods.	
SB 432	Renewable Energy Tax Credit Changes: <u>SB 432</u>	SCONC/SCO
Sanchez	Applicable 7/1/15 - makes changes to and extends the renewable energy	RC/SFC-
	production credit to new generators through 2023. The amount of power	SCONC
	eligible is increased and the credit percentage is reduced over time	
	depending on when the generator first produces electricity.	
SB 433	Hospital Tax for Medicaid Trust Fund: SB 433	SCORC/SFC-
Cisneros	Until 7/1/19, effectively taxes hospitals under the gross receipts tax act	SCORC
	under a much reduced rate and makes special distributions in an effort to	
GD 10.6	fund Medicaid.	a a a b a la a a
SB 436	Gas Tax & Distributions: SB 436	SCORC/SFC-
Campos	Increases the state special fuels (diesel) tax by 6 cents, equally	SCORC
GD 420	distributed to the state road fund, local governments, and the pre-k fund.	GCOD C/GEC
SB 438	New Jobs & Investments Tax Credit: SB 438	SCORC/SFC-
Munoz/Grigg	Creates a credit of up to 100% of personal income, corporate income,	SCORC
S	gross receipts or compensating tax for up to ten years, and then declining	
SB 441	by 10% per year until eligibility is lost.	SCORC/SFC-
Smith	Gross Receipts Food Definitions: SB 441 Narrow the gross receipts tax deduction for food to those foods eligible	SCORC/SFC-
Silliui	for SNAP, unprocessed meat, poultry, fish, and wheat and flour tortillas.	SCORC
	for Sivar, unprocessed meat, pourtry, fish, and wheat and flour tortinas.	
SB 448	Healthcare Tax Exemptions and Medicaid Fund: SB 448	SCORC/SFC-
Ortiz y Pino	Creates a fund, removes healthcare facilities from the exemption in the	SCORC
J	governmental gross receipts tax, and narrows the gross receipts tax	20000
	deduction for nonprofits by eliminating healthcare facilities. Makes and	
	changes distributions.	
SB 451	Exclude Some Local Gov'ts From Hold Harmless: SB 451	SCORC/SFC-
Munoz	Adds a definition and provides that all municipalities and counties that	SCORC
	have not imposed hold harmless gross receipts tax increments phase out	
	their hold harmless distributions 100% after7/1/29, and directs that all	
	legally available funds be used to	
SB 454	Local Option Property Tax for Schools: SB 454	SEC/SFC-
Stewart	Provides for a new local option property tax for schools, not to exceed	SEC
	\$4/1000 of value in aggregate, to be approved in special or regularly	
	scheduled school elections.	
SB 457	Gross Receipts Tax Changes: SB 457	SCORC/SFC-
Smith/Ingle	Makes changes to hold harmless distributions, repeals 7-9-77.1	SCORC
	(Medicare/Tricare GRT deduction) and 7-9-96 (hospital GRT credit),	
	amends 7-9-93 (practitioner GRT deduction) and 7-9-61 (50% hospital	
	deduction) to provide a 60% deduction for hospital and practitioner	

	services.	
SB 460	Sunset Tax Credits: SB 460	SCORC/SFC-
Cisneros	Sunsets and requires review of many personal, corporate, and gross	SCORC
	receipts and compensating tax credit, deductions and exemptions.	
SB 465	Unemployment Compensation Rates: SB 465	SCORC/SFC-
Munoz	Changes formula for employer contribution rate by changing the rate cap	SCORC
	after which the employer is charged an excess claims premium, from 5.4	
	to 10.8%	
SB466	Water & Sanitation District Tax Levy Limitation: SB 466	SCORC/SFC-
Griggs	Provides an exception to the \$10/1000 limitation on the aggregate taxes	SCORC
	that can be imposed by a water or sanitation district can only apply to	
	districts subject to the act for the purpose of issuing securities.	
SB 479	Bioscience Business Tax Credits: SB 479	SCORC/SFC-
Munoz	Expands (?) the present Technology Jobs Tax Credit by expanding the	SCORC
	definition of "qualified facility" to include a facility within ten miles of a	
	national lab that or research institution (also defined: UNM, NMSU, NM	
	Tech)	
SB 485	Military Base Construction Gross Receipts: SB 485	SCORC/SFC-
Burt	Creates a new gross receipts tax deduction for receipts from the sale of	SCORC
	"services for construction of infrastructure on a military base to support a	
	training mission involving F-16 tactical fighter jets in this state"	

DON'T FORGET THE PRINCIPLES



It's important, particularly when dealing with tough economies, tough decisions, and the emotionally charged subject of taxes, to view the world in the context of principles. Taxes are good in that they raise the money we need to pay for the services we need. They can also be bad if they create inefficiencies, distortions, or inequities. It's a more rational approach to look at our entire tax system rather than getting lost in the weeds focusing only on a particular rate or

some item we choose to tax or not tax. We must raise the revenue we need for government (putting aside the debate over how much) while doing the least harm to the economy and to those things we need most (e.g. job creation) while being fair and protecting the most vulnerable in our communities. Accordingly, we've taken the opportunity to reprint our principles of good tax policy here:

- State and local taxes should be adequate to provide an appropriate level of those goods and services best provided by the public sector, such as education, public safety, law enforcement, streets and highways, and the courts.
- State and local tax policy should do the least harm to the private economy.
 Therefore, tax bases should be as broad as possible so that tax rates can be as low as possible in order to raise the necessary revenues.
- State and local tax policy should be fair and equitable towards individuals and businesses similarly situated. Individuals with the same income level should be taxed the same. Businesses engaged in similar commercial activities should be subject to the same level of taxation.
- State and local tax policy should not be costly to administer and should be easily understood by taxpayers so as to minimize taxpayer compliance costs.
- The state and local tax burden should be evaluated on the basis of the impact of all taxes levied on a given taxpayer, not just a single tax or tax rate.
- Deviations from established tax policy in pursuit of economic development, social
 or other goals should be well-reasoned and pursued only when established tax
 policies are not significantly undermined and the results of such deviations can
 subsequently be measured and evaluated.

TAX QUOTABLES

"Taxes, after all, are dues that we pay for the privileges of membership in an organized society."

-Franklin D. Roosevelt

"The same prudence which in private life would forbid our paying our own money for unexplained projects, forbids it in the dispensation of the public monies."

~Thomas Jefferson

"The nation should have a tax system that looks like someone designed it on purpose."

~William Simo

[NMTRI note: the same is true of the states...]



COMMENTS: Your suggestions and comments on this newsletter, the conferences (past or future), the Distinguished Lectures Series, our research or any aspect of NMTRI's operation and programs are welcome. Please send them to richard.anklam@nmtri.org, call 505-269-6791 or mail them to P.O. Box 91657, Albuquerque, New Mexico 87199-1657. We genuinely solicit your input and thank you for your support.



"The power to tax involves the power to destroy" - McCulloch v. Maryland, 17 U.S. 316 (1819), Chief Justice John Marshall.

"Taxes are what we pay for civilized society" Campañía General de Tabacos v. Collector, 275 U.S. 87, 100 (1927), Justice Oliver

Wendell Holmes, dissenting. Join NMTRI today!